



LICENSING COMMITTEE

Thursday 3 June 2010 at 6.30 pm

Council Chamber, Ryedale House, Malton
Immediately following the meeting of the Commissioning Board

Agenda

1 Emergency Evacuation Procedure

The Chairman to inform Members of the Public of the emergency evacuation procedure.

2 Apologies for absence

3 Minutes of the Meeting held on 25 March 2010

(Pages 1 - 2)

4 Urgent Business

To receive notice of any urgent business which the Chairman considers should be dealt with at the meeting as a matter of urgency by virtue of Section 100B(4)(b) of the Local Government Act 1972.

5 Declarations of Interest

Members to indicate whether they will be declaring any interests under the Code of Conduct.

Members making a declaration of interest at a meeting of a Committee or Council are required to disclose the existence and nature of that interest. This requirement is not discharged by merely declaring a personal interest without further explanation.

6 Licensing Act 2003 - Review of Licensing Policy

(Pages 3 - 104)

7 Any other business that the Chairman decides is urgent.

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Licensing Committee

Held at Ryedale House, Malton
on Thursday 25 March 2010

Present

Councillors Mrs Arnold (in the Chair), Mrs Cowan, Mrs Cowling, Mrs De Wend Fenton, Mrs Frank, Hawkins, Hemesley, Hope, Mrs Keal, Keal and Ms Warriner

In Attendance

Mrs F Brown, Mrs L Carter, P Long, S Richmond and J Rudd

Minutes

6 Minutes

The minutes of a meeting of the Licensing Committee held on 28 January 2010 were presented.

Resolved

That the minutes of a meeting of the Licensing Committee held on 28 January 2010 be approved and signed by the Chairman as a correct record.

7 Urgent Business

The Chairman reported that there were no items of urgent business to be considered.

8 Declarations of Interest

In accordance with the Members' Code of Conduct Councillor Mrs Cowan declared a personal interest in item 5 - Police & Crime Act - Licensing Implications, as a member of Pickering WMC.

9 Police & Crime Act 2009 - Licensing Implications

The Head of Environment submitted a report, which summarised the provisions in the Policing and Crime Act 2009. The report also advised Members of the implications on the licensing regime.

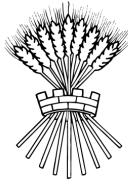
The Policing and Crime Act 2009 received Royal Assent in November 2009. It contained several provisions relating to licensing and licensing offences. The report summarised, for information, the relevant provisions.

Resolved

That the report be noted.

NB In accordance with the Members Code of Conduct Councillor Mrs Cowan declared a personal interest in the above item as a member of Pickering WMC.

The meeting closed at 10.25 pm.



PART A:	MATTERS DEALT WITH UNDER DELEGATED POWERS
REPORT TO:	LICENSING COMMITTEE
DATE:	3 JUNE 2010
REPORT OF THE:	HEAD OF ENVIRONMENT PHIL LONG
TITLE OF REPORT:	LICENSING ACT 2003 – REVIEW OF LICENSING POLICY
WARDS AFFECTED:	ALL

EXECUTIVE SUMMARY

1.0 PURPOSE OF REPORT

1.1 To seek Members approval for the review of the Council's Licensing Policy.

2.0 RECOMMENDATION

2.1 It is recommended that Members support the draft revision of the Council's Licensing Policy for consultation.

3.0 REASON FOR RECOMMENDATION

3.1 Under the provisions of the Licensing Act 2003, the Council as the Licensing authority must keep its policy under review and determine its policy every three years.

4.0 SIGNIFICANT RISKS

4.1 The Council must by law review and consult on its Licensing Policy every three years and as such has no option but to review its Policy.

REPORT

5.0 BACKGROUND AND INTRODUCTION

5.1 The Council's current Licensing Policy was adopted by Council on 8 November 2007 and is now due for review. The report advises Members of the requirements to review the existing Licensing Policy.

6.0 POLICY CONTEXT

6.1 The following Policies have informed this report:

- Community Plan
- Corporate Plan
- Environmental Health Services Delivery Plan
- Corporate Risk Assessment
- Budget Policies

7.0 CONSULTATION

7.1 The proposed consultation period is 7 June to 30 August 2010.

7.2 List of consultees: -

- The chief officer of police for the licensing authority's area,
- The fire authority for that area,
- Such persons as the licensing authority consider being representative of holders of premises licences issued by that authority,
- Such persons as the licensing authority considers to be representative of holders of club premises certificates issued by that authority,
- Such persons as the licensing authority considers to be representative of the holders of person licences issued by that authority,
- Such other persons as the licensing authority consider being representative of businesses and residents in its area.

8.0 REPORT DETAILS

8.1 Section 5 of the Licensing Act 2003 requires a licensing authority to prepare and publish a statement of its licensing policy every three years. During the three-year period, the policy must be kept under review and the licensing authority may make such revisions to it, as it considers appropriate. Where revisions are made, the licensing authority must publish a statement of revisions or the revised licensing statement. Before determining its policy for any three-year period, the local authority must consult the chief officer of police for the area, the fire authority, representatives of local holders of premises licences, representatives of local holders of club premises certificates, representatives of local holders of personal licences and representatives of business and residents in its area. In determining its policy the licensing authority shall have regard to any guidance issued by the Secretary of State.

8.2 The determination of the Councils Licensing Policy must be made by Council and cannot be delegated to the Licensing Committee. The Council approved the existing Licensing Policy on 8 November 2007. The policy is due for revision and the consultation draft has been amended so as to include a limited number of changes as a result of either new or amended regulations and guidance issued by the Secretary of State. The consultation period will allow for 12 weeks, with a view to reporting results of the consultation back to this Committee on the 23 September and approval of the Policy by Council on the 4 November 2010. A copy of the draft revised Policy (is attached at Annex B) and will be available in the Members' room and via the intranet. Members should note that the Policy has only been amended so as to include changes as a result of either new or amended regulations or guidance issued by the Secretary of State. These limited changes to the text of the Policy are shown in italics in the draft Policy.

9.0 IMPLICATIONS

9.1 The following implications have been identified:

a) Financial

The Secretary of States guidance advised that beyond the statutory requirements, it is for each licensing authority to decide the full extent of its consultation. When undertaking consultation exercises, licensing authorities should have regard to cost and time. The Department of Culture Media and Sport (DCMS) have indicated that there is no legal obligation for authorities to always embark on a full and lengthy consultation and authorities should use proportionate methods to reflect the nature of the change to the policy statement. For example authorities may wish to host their consultation on their websites only, or for a shorter period of time than that normally allowed. Public copies will be placed in each Council office and each public library. Copies will be available to download from the Council's website and all licensed premises and parish councillors will be notified of the consultation document. Other than the costs of consultation no other costs will be incurred.

b) Legal

The Licensing Policy must be reviewed before the end of its second three-year term and is classed as high priority. Failure to review the Licensing Policy, seek approval by full Council and publish it before 7 January 2011 could leave the Council subject to judicial review and have serious financial implication.

c) Other

Ryedale's Licensing Policy is fundamental to the successful operation of the Licensing system and is a core document members of a Licensing Sub Committee have regard to when arriving at licensing decisions. The revised draft Policy will be subject to a wide consultation and it is hoped the final Policy will reflect the balance between the commercial interests of the licensed trade and the communities they serve and impact on.

Phil Long, Head of Environment

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Background Papers:

Policing and Crime Act 2009

Licensing Act 2003

National Guidance issued under Section 182 of the Licensing Act 2003

Ryedale District Councils Statement of Licensing Policy January 2008

Council-Licensing Act 2003-Adoption of Licensing Policy 08.11.2007

The Licensing Act 2003 (Licensing statement period) Order 2004

Background Papers are available for inspection at:

Ryedale House, Malton

www.ryedale.gov.uk

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LICENSING ACT 2003- REVIEW OF LICENSING POLICY - RISK MATRIX ANNEX A

Issue/Risk	Consequences if allowed to happen	Likelihood	Impact	Mitigation	Mitigated Likelihood	Mitigated Impact
The Council must by law review and consult on its Licensing Policy every three years.	Failure to review its Policy may lead to a Judicial Review	3	C	Revised draft Policy in line with revised or amended guidance issued by the Secretary of State. Timetable for consultation, review and adoption within the required 3 year period as outlined in the report	1	A

Score	Likelihood	Score	Impact
1	Very Low	A	Low
2	Not Likely	B	Minor
3	Likely	C	Medium
4	Very Likely	D	Major
5	Almost Certain	E	Disaster

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**Ryedale District
Council's
Licensing Policy
(DRAFT)**

JANUARY 2011

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PART 1

LICENSING POLICY STATEMENT

- 1.1 The District of Ryedale is home to a number of popular restaurants, bars and entertainment venues. As a tourist centre there are competing demands between catering for visitors and ensuring that this does not impact upon residents in a negative way. Clearly the Licensing Authority would wish to see adequate facilities are provided which meet the demands of, as well as attract, visitors to the area. In addition, the needs and demands of residents need to be catered for. The traditional holiday season has extended beyond the summer months with more and more visitors coming for either a day or for a short break all year round. To meet these demands there has in recent years been an increase in the number of premises providing entertainment, alcohol and food especially later into the evening. However, the impact of increasing night-time activity, particularly noise from premises and people leaving premises in a loud and disruptive manner, has seriously concerned sections of the residential and business communities in the District who wish to see clear limits imposed to reduce public nuisance. The Licensing Authority recognises the need to find an acceptable balance between these potentially conflicting aims.
- 1.2 The aim of the Policy is to promote the four fundamental Licensing Objectives:
- Prevention of Crime and Disorder
 - Public Safety
 - Prevention of Public Nuisance
 - Protection of Children from Harm
- 1.3 The Licensing Authority is aware of the value to the community of a broad range of cultural entertainments, particularly live music. The Licensing Authority wishes to see these encouraged for the benefit of all. When drawing up this Policy the Licensing Authority has in mind a wide range of licensed premises covering premises such as hotels, pubs, members' clubs, social clubs restaurants, cafes, cinemas, theatres, village halls and late night takeaways.
- 1.4 The Council's Statement of Licensing Policy sets out the issues that the Licensing Authority will take into consideration when determining licences throughout Ryedale and encompasses practical experience gained in the implementation of the Act. The Policy intends to shape the future of licensing, entertainment and related social activities within the District and has been produced with regard to Guidance issued under Section 182 of the Licensing Act 2003 and after consultation with all Responsible Authorities, licensed trade representatives and a wide section of the general public incorporating businesses and residents within the District. Due consideration has been given to all responses in the production of the revised Policy.
- 1.5 The Licensing Authority will not take 'need' into account when considering an application, as this is a matter for planning control and the market. However it recognises that the cumulative impact of the number, type and density of

licensed premises in areas such as the town centres of the District, may lead to problems of nuisance and disorder outside and some distance from the premises. Representations may be received from a responsible authority (e.g. Police or other enforcement officers) or interested party (i.e. a person living, working in the vicinity of the premises) that an area has become saturated with licensed premises making it a focal point for groups of people to gather and circulate, creating problems of disorder and nuisance over and above the impact from any individual premises.

In such circumstances, the Licensing Authority may consider that the imposition of conditions is unlikely to address those problems and may consider the adoption of a special policy of refusing new Premises Licences or Club Premises Certificates because the area is saturated with licensed premises and the granting of any more would undermine one or more of the Licensing Objectives.

1.6 Currently the Licensing Authority has no saturation policy but will take the following steps when considering whether to adopt a special saturation policy:

- identification of concern about crime and disorder or public nuisance;
- consideration of whether it can be demonstrated that crime and disorder and public nuisance are arising and are caused by the customers of licensed premises, and if so identifying the area from which problems are arising and the boundaries of that area; or that the risk factors are such that the area is reaching a point when a cumulative impact is imminent;
- consultation with those specified by section 5(3) of the 2003 Act as part of the general consultation required in respect of the whole statement of the Licensing Policy;
- subject to that consultation, inclusion of a special policy about future Premises Licence or Club Premises Certificate application from that area within the terms of this guidance in the Statement of Licensing Policy;
- publication of the special policy as part of the Statement of the Licensing Policy required by the 2003 Act.

The onus would be on the applicant to provide evidence to back up any assertion that the addition of the premises in question would not produce the cumulative impact claimed, taking into account that the impact will be different for premises with different styles and characteristics

The Licensing Authority recognises that the diversity of premises selling alcohol, serving food and providing entertainment covers a range of contrasting styles and characteristics and will have full regard to those differences and the differing impact these may have on the local community.

1.7 In determining applications the Licensing Authority shall consider:

- The promotion of the four Licensing Objectives

- The representations and evidence presented by all parties, together with any relevant supporting documentation
 - Guidance issued by Government
 - The Licensing Authority's own Statement of Licensing Policy
- 1.8 Where relevant representations have been submitted, the Licensing Authority shall aim to facilitate negotiations/mediation between the applicant and Responsible Authorities/Interested Parties prior to a hearing. If negotiations/mediation proves unsuccessful, a hearing will take place at which all parties shall be invited to put their views before a Licensing Sub-Committee. The Sub-Committee will make a decision based on the information presented to them at the hearing and taking into account the four points mentioned in 1.7 above. However, this policy does not override the right of any person to make representation on an application or seek a review of a licence or certificate, where provision has been made for them to do so under the Act, except those representations that are deemed frivolous, vexatious or repetitious. All representations will be given appropriate weighting when being considered by the Licensing Authority.
- 1.9 The Licensing Authority will have a flexible approach to licensing hours and shall treat each application on its merit and each will be treated fairly and objectively in accordance with the four Licensing Objectives. The Licensing Authority considers all four Licensing Objectives of equal importance.
- 1.10 All *written* applications and relevant documentation must be submitted to the Licensing Authority in its entirety. The Licensing Authority will only accept original prescribed application forms, containing original signatures and consent forms in order to prevent the potential for fraudulent activity. When submitting variations or transfers, the Licensing Authority will only accept complete documentation with original Licences or relevant parts thereof, thus avoiding confusion over the circulation of duplicate licences. Where this is not practical, and in accordance with the Act, the applicant will provide a statement of the reasons for the failure to provide the licence (or relevant part). Failure to provide original documentation or a valid reason why this cannot be produced shall result in the incomplete application forms being returned to the applicant.
- 1.11 *Application, notice or representations may also be received by electronic means (NB electronic applications to be made via the businesslink website).* The text must be legible, capable of being accessed by the Licensing Authority and being read and reproduced in written form. However, on sending the text of the application, notice or representation by electronic means, the giving of such application, notice or representation will not be deemed valid until the fee, plan (where relevant) or other prescribed documentation has been received by the Licensing Authority.
- 1.12 Where possible, the Licensing Authority shall aim to assist the applicant in correcting any minor factual errors in their application, however, the Licensing Authority shall not consider potential breaches of Regulations, or errors which could result in changes to consultation dates, as a 'minor' error and the

interpretation of obvious and minor factual errors shall rest with the Licensing Authority.

- 1.13 Regulations require that applicants shall ensure a copy of the *written* application and plans are submitted to the Responsible Authorities. A list of Responsible Authorities will be provided in Guidance Notes available on the Council's web site. Failure to comply with these regulations will result in the application being rejected. The Licensing Authority recommends that the applicant seek advice from all Responsible Authorities prior to submitting the application form, thus reducing any potential representations.
- 1.14 The Licensing Authority will take a pragmatic approach when dealing with plans for premises that are either of a greater or smaller scale than 1:100, however, every effort should be made to ensure that the scale is 1:100. If the plan is acceptable and valid, the Licensing Authority will confirm this fact in writing to the applicant. There is no requirement for plans to be professionally drawn as long as they clearly show all the prescribed information.
- 1.15 As the Regulations require advertising of all new and varied applications, the Licensing Authority recommends that the applicant contact them prior to displaying the pale blue notice or advertising the application in a local paper circulating in the vicinity of the premises. Thus, an accurate consultation date will be given which will avoid any errors and the potential of a breach of the regulations that would result in the application being rejected. With regard to applications to vary, notices should include a brief description of the proposed variation, e.g. details of additional hours, the additional licensable activities, etc.
- 1.16 With regard to variations, the Licensing Authority shall deem a variation to a Premises Licence as any variation that is not a change of the name or address of someone named in the licence, a change of the Designated Premises Supervisor, transfer the Licence from one premises to another or an extension of the period for which a licence has been time limited. Examples of variations would be extending the permitted hours or opening times, including an additional licensable activity or amending or removing any conditions attached to the Licence. This list is not exhaustive. However, where there is a variation that involves a structural alteration to the premises, thus altering the Premises Plan and Operating Schedule, or change of use of the building, then the Licensing Authority may deem this as a variation that requires a new premises application.
- 1.17 In the cases of applications for internet or mail order sales, notices should be conspicuously displayed at the premises where alcohol is appropriated to the contract in accordance with regulations.
- 1.18 With regard to the Protection of Children from Harm Licensing Objective, the Licensing Authority recognises The Director of Children and Young People's Service at North Yorkshire County Council as the Responsible Authority and applicants are advised to contact this authority to seek advice on this important Licensing Objective.

- 1.19 Where an applicant is a vessel, the Licensing Authority strongly recommends advice is sought from the Maritime & Coastguard Agency prior to submitting the application form. This Agency will offer advice on the safety of passengers aboard the vessel.
- 1.20 The Licensing Authority will ensure that planning, building control and licensing regimes shall be properly separated to avoid duplication and inefficiency. Although licensing applications shall not be a re-run of planning applications, the Licensing Authority shall expect premises licence applications and variations to have the appropriate planning/building control consents. However, the Licensing Authority recognise that there are circumstances where a planning condition has been set to determine a terminal hour. Where these hours are different to the licensing hours, the applicant will be expected to observe the earlier closing time and where premises are found to be in breach of their planning permission, they would be liable for prosecution under planning law.
- 1.21 The Licensing Authority shall work closely with all Responsible Authorities, particularly North Yorkshire Police, North Yorkshire Fire & Rescue Service and North Yorkshire Trading Standards to ensure the promotion of the Licensing Objectives. A Memorandum of Understanding between these agencies has been adopted and this protocol shall be kept under review. As the Licensing Authority considers the Protection of Children from Harm is vital, it shall continue to support North Yorkshire Trading Standards in testing under age sales.
- 1.22 The Licensing Authority will actively encourage licensees to promote anti-drink driving campaigns to encourage people not to drink and drive. Licensees may wish to consider participating in the Designated Driver Schemes. These schemes aims to encourage groups of drinkers to appoint a designated non-drinking driver when going out for the evening. In addition, the Licensing Authority recommends that posters are displayed in the premises warning of the dangers of drink driving.
- 1.23 As young people often look older than their actual age, the Licensing Authority shall encourage licensees to adopt a Challenge 21 Policy to challenge those people who appear to be under 21 in order to be certain that no sales of alcohol to under 18s take place. The Licensing Authority strongly recommend that each premises has a strict policy in force with regard to customers under the legal age to prevent any sales and that any attempts to purchase alcohol by an under aged person are recorded in the Premises Log book.
- 1.24 The Licensing Authority shall work in liaison with other agencies and support strategies where these are allied to the Licensing Objectives. These may include: Safer Ryedale, National Alcohol Harm Reduction Strategy and relevant North Yorkshire Police strategies and policies. The Licensing Authority shall also support the Ryedale Safety Advisory Group.

1.25 Partnership working and integration with other relevant legislation and strategies is a key part of this policy. The Licensing Authority will aim to integrate its various strategies to achieve the Licensing Objectives in the interests of clarity for applicants and effective determination. Regard will be given to the obligations and objectives of other legislation and initiatives:

- Section 17 of the Crime and Disorder Act 1998 requires a local authority to do all that is reasonably practicable to prevent crime and disorder in its locality. Specifically it will take into account matters contained in the Ryedale Community Safety Strategy in relation to the four main Licensing Objectives;
- European Convention on Human Rights (places a duty on public authorities to protect the rights of individuals in a variety of circumstances) specifically Articles 1,6 and 8
- Planning Acts and The Local Plan/Local Development Framework;
- Section 17 of the Criminal Justice and Police Act 2001 (this relates to the police powers to close without notice for up to 24 hours certain licensed premises that are disorderly, likely to become disorderly or excessively noisy);
- Ryedale District Council's Community Strategy. The Local Government Act 2002 required all local authorities to produce a community strategy within the framework of the UK Sustainable Development Strategy "A Better Quality of Life" and relevant regional strategies. Ryedale District Council's document "Imagine Ryedale" sets out the Community Strategy for this area which helps identify key areas, which may inform and shape policies now and for the next ten years. "Imagine Ryedale" provides a crucial focal point for the identification of local issues and aspirations on social inclusion, environmental protection, employment and economic development. Local strategic partnerships, typically involving Police, local authorities, primary health care trusts and representatives from business and the voluntary sector organisations are responsible for the achievement of locally set objectives;
- Disability Discrimination. The Disability Discrimination Act 1995 introduced measures to tackle discrimination encountered by disabled people in areas of employment, access to goods, facilities and services and the management, buying or renting of land or property. For service providers such as licensees:-
 - (a) it is unlawful to treat disabled people less favourably than other people for reasons related to their disability.
 - (b) should make reasonable adjustments for disabled people such as providing extra help or making changes to the way they provide their services; and
 - (c) from 2004 they will have to make reasonable adjustments to the physical features of their premises to overcome physical barriers to access.

The Licensing Authority will have regard to the likely impact of licensing on disability discrimination when considering the operation and management of all proposed licence applications, renewals and variations of conditions;

- Race Relations and Equalities. Licences for any form of regulated entertainment will be subject to conditions to prohibit entertainment (including film exhibitions) which are likely to lead to disorder, or stir up hatred or incite violence towards any section of the public on the grounds of colour, race, ethnic or national origin, disability, religious beliefs, sexual orientation or gender;
- Health and Safety at Work etc. Act 1974. This Act (and other relevant statutory provisions) imposes duties on employers, employees and persons in control of premises to prevent where possible or minimise the risk of injury or ill health to people affected by work activities or the conditions of the premises. Councils are the enforcing authority for the majority of premises in which licensable activities are carried out. In other cases the Health and Safety Executive is responsible.

Licensing Objectives overlap with health and safety requirements in so far as foreseeable risk to public safety would be covered by the duties imposed by health and safety legislation. However, these general duties for example, risk assessment under the Management of Health and Safety at Work Regulations 1992 may not adequately cover specific issues which arise from licensable activities i.e. aspects of entertainment. In these cases it may be more prudent to use conditions to ensure that an appropriate degree of control exists at all times during the operation of the licensable activities;

- Building Control. Building Regulations govern a variety of issues which will directly contribute to the Licensing Objectives, including means of escape, structural integrity, accessibility and public safety. "Approved Inspectors" offer a private sector alternative to local authority Building Control Services. Building Regulation approval and completion certificates will be required prior to the use of premises for licensable activities;
- Environmental Protection Act 1990. The Act places a duty on Council's to investigate complaints of nuisance which includes noise and take enforcement action where a statutory nuisance exists. The Licensing Act provides the power for the Police to close licensed premises (temporarily) to prevent nuisance to the public as a result of noise coming from the premises. Joint working procedures or protocols between environmental health officers, police and licensing staff will ensure that these control measures are properly used to protect the local environment.

1.26 The Licensing Authority recognises that the Race Relations Act 1967, as amended by the Race Relations (Amendment) Act 2000, places a legal

obligation on public authorities to have due regard to the need to eliminate unlawful discrimination; and to promote equality of opportunity and good relations between persons of different racial groups.

In seeking to support a community in which diversity is encouraged the Licensing Authority will expect all applicants to take steps that ensure no person is treated differently on the grounds of race, colour, religion, ethnic or national origins, age (unless an aged related event), sex (unless a single-sex event), sexual orientation or disability and that the management and operating practices of licensed premises within the district comply with all race relations, equal opportunities and anti-discrimination legislation.

- 1.27 In recognition of the Local Authority's cultural strategies the Licensing Authority recognises the need to encourage and promote live music, street entertainment, dance and theatre for the wider benefit of the community, especially children. The Licensing Authority also recognises that licensed premises in the district are a major contributor to these activities and the economy of the district. They attract tourists and visitors, make for vibrant towns and communities and they are a major employer. The Licensing Authority is aware of the need to avoid measures as far as possible that would deter live music, circus, street entertainment, dance and theatre by imposing indirect costs of a disproportionate nature.

When considering applications for such events and the imposition of conditions on licences and certificates (following a hearing), the Licensing Authority will only attach conditions that are reasonable, proportionate, and strictly necessary for the promotion of the Licensing Objectives.

The Licensing Authority may seek in its own name Premises Licences for appropriate public spaces within the district. This will make it easier for people to organise suitable cultural events. The Licensing Authority will consider any request for permission to use such public spaces for cultural activities.

- 1.28 The Licensing Authority recognises that licensing law is about regulating licensable activities on licensed premises, by qualifying clubs and at temporary events within the terms of the 2003 Act and is not the only mechanism for the general control of anti-social behaviour by individuals once away from the vicinity of the premises and therefore beyond the direct control of the individual, club or business holding the licence. However, licensing controls shall form an integral part in the management of the evening and night-time economy.

- 1.29 Where a premises licence is sought for off sales of alcohol from retail premises, off-sale hours may normally follow general retail hours unless representations are received which evidence good reasons for any restriction.

- 1.30 The Licensing Authority, in adopting this Policy, recognises both the needs of residents for a safe and healthy environment in which to live and work and the importance of safe and well-run entertainment premises to the local economy and the vibrancy of Ryedale.

- 1.31 Whilst this Policy refers to new or varied applications, current licensees are encouraged to take heed of the guidance contained therein.
- 1.32 The Policy shall remain in force for not more than 3 years and shall be subject to periodic reviews and further consultation as and when required. Following consultation, any revisions or amendments to the Policy shall be published in line with the Regulations.

Conditions

- 1.33 Where conditions are imposed at a Licensing hearing, they shall be necessary to promote one or more of the four Licensing Objectives and shall be tailored to the size, style, characteristics and activities that take place at the licensed premises. Whilst the Licensing Authority recognise that conditions should be tailored to the specific premises concerned, Responsible Authorities may draw up their own pools of conditions or utilise those in the National Guidance which applicants may draw from, as appropriate, when completing their Operating Schedules.
- 1.34 Licensing conditions shall not seek to replicate the licensing offences set out in the Licensing Act 2003. Any conditions imposed by the Licensing Authority at a hearing shall be necessary, proportionate and reasonable in order to promote the four Licensing Objectives and to address the relevant representations.
- 1.35 The Licensing Authority shall carefully consider any conditions it may impose following a hearing to ensure that they are practical, achievable and enforceable. For example, a condition on toughened glassware must be capable of being met. Beer glasses may be available in toughened glass whereas wine glasses or champagne flutes may not.
- 1.36 In addressing conditions, the Licensing Authority shall primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public living, working or engaged in normal activity in the vicinity of the premises. In addition, the Licensing Authority shall focus on matters within the control of licensed operators and/or directly outside the premises. Whilst “vicinity” has not been defined in the Licensing Act 2003, this Licensing Authority shall take a common sense approach and shall treat each application on its own merit. This same principle shall also apply to interested parties living in the vicinity who wish to make representations and to those who wish to support an application.
- 1.37 The Policy is not intended to duplicate existing legislation and regulatory regimes that already place obligations on employers and operators, for example, the Gambling Act 2005, the Disability Discrimination Act 2004, Health and Safety at Work, etc. Act 1974, Environmental Protection Act 1990 and the Regulatory Reform (Fire Safety) Order 2005. The Licensing Authority will ensure, therefore, that no representations from Responsible Authorities

shall overlap and duplicate current legislation and shall avoid attaching conditions that duplicate other regulatory regimes as far as possible.

- 1.38 In addition, the Licensing Authority recognise that in accordance with Section 43 of the Regulatory Reform (Fire Safety) Order 2005, any conditions imposed by the Licensing Authority that relate to any requirements or prohibitions that are or could be imposed by that Order, shall have no effect. The Licensing Authority shall therefore not seek to impose fire safety conditions where the Order applies.
- 1.39 In much the same way, the Indecent Displays Act 1981 prohibits the public display of indecent matter and the Licensing Authority shall therefore not seek to impose conditions concerning such displays inside or outside the premises. The existing laws governing indecency and obscenity are adequate to control adult entertainment.
- 1.40 The Council's Licensing Committee may receive reports from those service departments and/or committees with responsibility for transport, the tourist economy, cultural strategies and local employment within the district at appropriate intervals, thereby ensuring that these matters can receive appropriate consideration and be reflected in Committee determinations.
- 1.41 The Council's Licensing Committee may provide reports to the planning committee regarding licensed premises in the area. Reports may include such matters as:- the number and type of licensing applications received per ward, the results of applications/appeals and such other information as the Licensing Committee deems appropriate.
- 1.42 The Licensing Authority will monitor the impact of licensing on both regulated entertainment and the sale or supply of alcohol on its communities. Where there are indications that either organisers of events are being deterred by licensing requirements within the policy or that alcohol abuse is adversely affecting the amenity enjoyed by the communities the Licensing Authority will review its policy and investigate how if possible the loss of amenity may be restored.
- 1.43 The Licensing Authority's Licensing Policy is contained within Parts 1-4 of this document and is supported by a number of Appendices that provide important information aimed at helping those reading or referring to it. The information provided outside parts 1-4 maybe subject to technical change in the light of Government Guidance from time to time but any such changes will not invoke procedures for revisions of the Licensing Policy referred to in Section 5 of the Licensing Act.
- 1.44 The Glossary at the back of this Policy sets out most licensable activities, although the list is not exhaustive. If any member of the public is uncertain as to whether or not they require a licence they should contact Licensing Team, Ryedale House, Old Maltongate, Malton YO17 7ZG or e-mail the Licensing Authority on licensing@ryedale.gov.uk.

PART 2

PREMISES LICENCE

General

- 2.1 The Premises Licence outlines the operating conditions and the Operating Schedule will form the basis of conditions that will be attached to this Licence. The Licensing Authority shall expect the applicant to have carefully considered all four Licensing Objectives in their Operating Schedule.
- 2.2 The Licensing Authority recognises that large-scale events may attract large crowds and the risks to public safety, crime and disorder and public nuisance are likely to increase with these numbers. Event organisers are recommended to contact Responsible Authorities in good time to discuss the Operating Schedule well before an application is submitted. This will enable the applicant to discuss any potential issues with the Responsible Authorities in advance of their application(see later).
- 2.3 Where there are such events, the Operating Schedule should reflect an even greater awareness of the four Licensing Objectives and it is for this reason that applicants are recommended to contact members of the Responsible Authorities who will offer advice on all aspects of the event, particularly with regard to Public Safety.
- 2.4 In the case of festivals and carnivals, where a Premises Licence is required or a Temporary Event Notice is to be served, it will be the responsibility of the event organiser and the landowner to ensure that the appropriate licence is in place. The Licensing Authority recommends that the organiser contacts the appropriate Responsible Authority as soon as is practicable in order to seek advice on holding their events in line with the four Licensing Objectives.
- 2.5 With regard to the licensing of garages, Section 176 of the 2003 Act prohibits the sale or supply of alcohol from premises that are used primarily as a garage. However, the Licensing Authority will use the court's approach based on intensity of use, to establish primary use. Where such applications are submitted, the Licensing Authority will expect relevant evidence to accompany the application form and where there is any doubt the Licensing Sub-Committee will decide whether or not any premises is used primarily as a garage.

Interim Authority Notices

- 2.6 A licence will lapse with immediate effect when the Premises Licence holder dies suddenly, becomes bankrupt or insolvent or becomes mentally incapable. The Act provides for the licence to be reinstated by way of an Interim Authority Notice and this notice must be given to the Licensing Authority within *the*

prescribed time constraints after the licence has lapsed. As soon as the Licensing Authority is made aware of such circumstances it shall make every effort to ensure that the licence holder or relevant representative is alerted as to their responsibilities under Section 47 of the Act and give advice on the ultimate transfer of the licence.

Late Night Refreshment

- 2.7 Where late night refreshment is provided between the hours of 11pm and 5am applicants must demonstrate in their Operating Schedule how they will promote the four Licensing Objectives, particularly with regard to the Prevention of Crime and Disorder and the Public Nuisance Licensing Objectives.
- 2.8 The Licensing Authority recommend takeaways have a policy for clearing litter from outside their premises and for 25 metres along the pavement in either direction as necessary. Such activity should be undertaken on a regular basis whilst the premises are open and at the end of the working day.

Mobile Premises

- 2.9 Where licensable activities take place in mobile vehicles, a Premises Licence will be required for the land upon which the vehicle operates. The Operating Schedule must indicate the specific pitch from where trading is to take place.
- 2.10 As this type of premises is likely to cause people to congregate, the Licensing Authority shall expect applicants to demonstrate specific measures to prevent Crime and Disorder and Public Nuisance.
- 2.11 In addition, the Licensing Authority shall expect the applicant to consider specific measures to ensure that litter from such premises is regularly disposed of.

Gaming Machines

- 2.12 Where an applicant for an gaming machine permit or gaming machine notification is not a Premises Licence holder, the Licensing Authority requires confirmation that the application is made on behalf of, and with the agreement of, the Premises Licence Holder. In the absence of such information, the application will be postponed until that consent has been obtained.
- 2.13 Where licensed premises intend to provide more than two gaming machines, the Licensing Authority will hold a hearing in respect of that application. The need for a hearing will be determined by factors such as the presence of children, nature of the premises and the potential for crime and disorder.
- 2.14 With regard to the Protection of Children from Harm objective, it is recognised that it is a matter for the Premises Licence holder and any adults accompanying the children concerned, whether or not they are entitled to play

lower stake machines (category C and D gaming machines). In the case of premises used exclusively and primarily for the consumption of alcohol, children under 16 will only be lawfully permitted entry to the premises if accompanied by an adult.

- 2.15 The Licensing Authority shall expect the applicant to adhere to the Gambling Commission's Codes of Practice related to all gaming machines and shall expect the applicant to be familiar with Part C: Permits - Alcohol Licensed premises Gaming Machine Permits as stated in the Council's Gambling Policy.

Disability Access

- 2.16 The applicant is expected to have given due regard to the Disability Discrimination Act 2004, including facilities for people with disabilities as well as access and egress.

Personal Licences

- 2.17 Where a Premises Licence authorises the supply of alcohol, every supply of alcohol must be made or authorised by a Personal Licence Holder. Whilst this does not mean that the Personal Licence Holder must be present at every sale of alcohol or directly supervise each sale, authorisation should be meaningful and properly managed. Further guidance on this can be found in the National Guidance issued under Section 182.
- 2.18 Whilst the Licensing Authority recognise that it is not a requirement of the 2003 Act, it would be good practice for the Personal Licence holder to give specific written authorisation to individuals since they are more likely to be able to demonstrate due diligence. Whilst the Designated Premises Supervisor (DPS) and Personal Licence holder may authorise sales in their absence, they still remain responsible for those sales. Similarly, the Premises Licence Holder also remains responsible for ensuring that the licensing law and conditions are complied with at that premises.
- 2.19 In circumstances where the Personal Licence holder has delegated the responsibility for the sale of alcohol they will still have responsibility for the actions of those they have authorised to make those sales. In this context 'delegated' includes the employment and hiring of staff for the sale of alcohol.
- 2.20 Applicants for Personal Licences with relevant unspent criminal convictions are required to notify the Licensing Authority of the nature of those convictions when making an application. In such cases, the Licensing Authority shall advise North Yorkshire Police and, where an objection is received on crime prevention grounds, a hearing will be held to decide whether or not to grant the licence.

- 2.21 Where North Yorkshire Police submit an objection to a Personal Licence the Licensing Authority are likely to refuse the application unless there are exceptional and compelling circumstances that justify granting it.
- 2.22 Where a Personal Licence holder appears before a magistrates' court for a relevant offence, the Licence holder must produce his licence to the court at the first hearing or provide the court with a valid reason why they are unable to produce that licence. The magistrates and/or the crown court will then decide on what action, if any, to take.
- 2.23 Where an applicant for a Personal Licence is convicted of a relevant offence as listed in the Licensing Act 2003, the applicant is required to advise the Licensing Authority forthwith, so that the Licence can be amended.
- 2.24 Where a Premises Licence is in force authorising the supply of alcohol, a Designated Premises Supervisor will need to be nominated. The main purpose of the DPS is to ensure that there is always one specified person, normally an individual who has day-to-day responsibility for running the business, who can ensure that any problems are dealt with swiftly.
- 2.25 Whilst the Licensing Authority recognise that a DPS may supervise more than one premises, the DPS must be able to ensure that the four Licensing Objectives are promoted and that the licensing law and licensing conditions are complied with. Where the DPS is not available at the premises for whatever reason, the Licensing Authority would normally regard it as appropriate for a Personal Licence Holder to be on the premises at all times when alcohol is sold and who will have details of where the Designated Premises Supervisor can be contacted. If no Personal Licence Holders are available, the Licensing Authority recommends a responsible individual be nominated who can deal with matters in the absence of the DPS. In addition, the Licensing Authority recommend that a notice is displayed prominently indicating the name and position of that nominated person. The Licensing Authority recommend that whenever alcohol is to be sold written consent should be given to that nominated person.

Temporary Events Notices

- 2.26 A Temporary Event Notice (TEN) may be given for part of a building such as a single room within a village hall, a plot within a larger area of land or a discrete area within a marquee, as long as the Notice clearly describes the area where the event is to be held and the premises user intends to restrict the number of people present. If a premises user fails to restrict the numbers in that area to a maximum of 499, the user will be liable to prosecution for carrying on unauthorised licensable activities. The Licensing Authority recommends that those giving TEN's seek the permission of the premises owner before submitting their notification to the Police and Licensing Authority.

- 2.27 People giving Temporary Event Notices are recommended to be on the premises for the entire duration of the event, and in any case will remain liable for any offences that may be committed at the premises whilst the Temporary Event Notice is in place, if the event is not adequately supervised or managed, particularly in relation to under age sales.
- 2.28 As a Temporary Event Notice does not relieve the premises user from any requirements under planning law for the appropriate planning permission, the Licensing Authority recommend the user contacts the Planning Authority well in advance of the event to avoid any disappointment.
- 2.29 In order to avoid disappointment, temporary event organisers are encouraged to liaise with the Police Licensing Officer prior to submission of their notifications to the Licensing Authority in order to consider whether or not there are any concerns and where there are concerns, to enable all parties to take the necessary steps to resolve them.
- 2.30 As the Licensing or Police Authority is unable to attach any terms, conditions, limitations or restrictions on the carrying on of licensable activities at such events, the Licensing Authority recommend the person giving the Temporary Event Notice seeks advice from the Responsible Authorities in advance of submitting the application. Such Authorities will be able to offer local advice on other legislative requirements such as health and safety issues, noise pollution, road closures, the use of pyrotechnics, local byelaws, etc. along with the need to prevent anti-social behaviour.
- 2.31 The Licensing Authority recommend that organisers prepare a Fire Risk Assessment with regard to their event. Advice from the Fire Authority on how to prepare a Risk Assessment is available see www.northyorksfire.gov.uk.
- 2.32 In the event of a relevant representation from the Police, the Licensing Authority will hold a hearing and publish their decision as soon as reasonably practicable but not less than 24 hours before the event is due to take place.
- 2.33 Event organisers are reminded of Police powers to close down events without notice, on the grounds of disorder, the likelihood of disorder, or public nuisance. The Licensing Authority, therefore, expects organisers to be aware of the relevant offences under the Licensing Act 2003, for example, sales of alcohol to children or to drunken individuals. Event organisers are advised to contact the Licensing Authority for further advice.
- 2.34 Where there are events solely provided for children, for example an Under 18's disco in a pub or similar premises, applicants are advised to ensure that no alcohol is served at such event and to ensure measures are in place to prevent sales to under aged persons so that the Protection of Children from Harm Licensing objective is promoted.
- 2.35 Where exceptional events of local, national or international significance arise, for example a one off dance festival, or national competitive sporting event, the Secretary of State may make a licensing order for specified extended

hours. A minimum of 6 months' notice must be given to the Secretary of State so that consultation can take place and approval of both Houses of Parliament obtained.

- 2.36 Experience has shown that there have been misunderstandings regarding the minimum 10-day notice period. Applicants are advised therefore to read the definition of 10 working days in the Glossary before submitting their Temporary Event Notice. In order to avoid disappointment, the Licensing Authority recommend that applicants submit their notice at least 28 calendar days before the event to allow proper consideration of the application and guidance to be given to the organisers. The Licensing Authority would also expect applicants to adequately inform local residents of intended events.

2.37 **LARGE EVENTS:-**

It should be noted that for events concerning more than 499 people a Premises Licence will be required for a limited period, and where the sale of alcohol is involved there must be a Designated Premises Supervisor specified on the application who must be a Personal Licence holder.

Much larger crowds may be attracted to large-scale temporary events and the risk to public safety and to crime and disorder as well as public nuisance may be considerable. The Licensing Authority should be given at the earliest opportunity notice of such major events to discuss Operating Schedules with the organiser prior to a formal application being submitted. It will be required that public safety, crime and disorder as well as public nuisance be taken into account and for that reason organisers should refer to the following documents:

- **The Event Safety Guide - a guide to health, safety and welfare at music and similar events (HSE 1999) ("The Purple Book") ISBN 07176 24536;HSG 195-7.**
- **Managing Crowd Safety (HSE 2000) ISBN 07176 1834X;**
- **5 Steps to Risk Assessment - case studies (HSE 1998) ISBN 07176 15804;**
- **The Guide to Safety at Sports Grounds (The Stationery Office 1997) ("The Green Guide") ISBN 011 3000952;**
- **Safety Guidance for Street Acts, Carnivals, Processions and Large Scale Performances published by the Independent Street Arts Network, copies may be obtained through www.streetartnetwork.org/pages/publications**

Club Premises Certificate

- 2.37 In order for a qualifying club to supply alcohol and provide other licensable activities on Club premises, a Club Premises Certificate is required. Qualifying conditions are specified in section 62 of the Act and the Licensing Authority must be satisfied that these conditions have been met, including evidence to support the fact that the Club is non-profit making.

- 2.38 The Licensing Authority will require the Club to produce an Operating Schedule evidencing how it will promote the four Licensing Objectives. The Operating Schedule will form part of the Club Premises Certificate.
- 2.39 Where a Club intends to open its premises to the general public, the Licensing Authority recommends a Temporary Event Notice or Premises Licence. The Licensing Authority will however advise that a club should take care not to compromise its Club Premises Certificate. Where the Licensing Authority has any doubts it shall investigate the Club's activities and, where it is evidenced that they are no longer acting as a qualifying club, the Licensing Authority may use its powers to remove the Club Premises Certificate.
- 2.40 Whilst there is no definition of 'guest' within the Licensing Act 2003 the term may include a wide variety of people who are invited by the Club. The manner in which they are admitted as 'guests' would be for the Club to determine and set out in its Club Rules. Where the point is reached that a Club is providing commercial services to the public it will no longer be considered to be conducted in good faith and would therefore no longer meet General Condition 3 in Section 62 of the Licensing Act 2003. Where the Licensing Authority considers a club has ceased to operate in good faith, it shall give the Club notice withdrawing their Club Premises Certificate. The Club shall be entitled to appeal this decision and where the appeal is unsuccessful, the Club will be required to apply for a full Premises Licence.
- 2.41 The Licensing Authority recommend that Clubs consider the definition of 'guest' in their club rules and seek advice from the Licensing Authority where there are any doubts or concerns. In accordance with the Licensing Act, where the rules of the club are amended the Club Secretary shall notify the Licensing Authority with the prescribed fee.
- 2.42 The Licensing Authority shall require the Club Secretary's contact details to be readily available in the event of an emergency.

PART 3

OPERATING SCHEDULE

- 3.1 The Operating Schedule should be precise and clear about the measures proposed to promote each of the Licensing Objectives. Prior to submitting an application, the Licensing Authority recommends an applicant seeks expert advice and guidance from all Responsible Authorities on matters relating to the Licensing Objectives when completing the Operating Schedule. This will ensure the application is processed expeditiously.
- 3.2 The Licensing Authority recommends that applicants for Premises Licences conduct Fire Safety and Health and Safety risk assessments. Applicants are advised to seek the views of professional experts in relation to the preparation of these risk assessments. Where a maximum occupancy is set, applicants are advised to have an appropriate method in place to monitor the numbers of people entering and exiting the premises.
- 3.3 The Licensing Authority recommend that a Premises Log Book is kept at the premises. Information contained in that log book should be completed by the Designated Premises Supervisor and should include a record of:
- All incidents of crime and/or disorder on the premises, the actions taken and by whom
 - All incidents of drug abuse on the premises, the actions taken and by whom
 - All incidents where drugs are seized. These entries must be witnessed and the Police contacted forthwith in accordance with North Yorkshire Police Drugs Policy.
 - The following tests: fire alarm, emergency lighting, staff fire drills and fire extinguisher tests
 - Where door supervisors are employed, details of staff and time on duty and any other relevant information
 - Staff training on the licensing laws, in particular the laws on under aged sales
 - Noise checks
 - Evacuation procedures
 - Review of security procedures.
- (This list is not exhaustive).
- 3.4 The Licensing Authority fully support staff training and awareness of their duties under the Licensing Act 2003 and recommend that all staff are given the appropriate training on the four Licensing Objectives and that this training is recorded in the Premises Log Book.
- 3.5 The Licensing Authority recommend that all policies are written and shared with staff so as to increase awareness and knowledge. For example Policies could include Drugs, Age Restricted Sales, Capacity Monitoring, Drinks

Promotions, Random Search, Security, Dispersal Policy, Noise Monitoring, Confiscation of Weapons, Event Control and Glass Collection Policies. (This list is not exhaustive).

Crime and Disorder

- 3.6 National statistics show that almost half of all violence is alcohol-related and that one in five incidents occur in or around pubs or clubs. The Prevention of Crime and Disorder is the first of the Licensing Objectives.
- 3.7 When addressing crime and disorder the applicant should initially identify any particular issues (having regard to their particular type of premises and/or activities), which are likely to adversely affect the promotion of the Crime and Disorder objective. Where appropriate, the Licensing Authority recommends the Operating Schedule considers the following:
- 3.7.1 **Measures to promote intolerance of drugs on the premises and provision for the storage of seized drugs:-** It is recommended that town centre venues draft their own “Drugs Policy” setting out the measures to be taken in respect of drug misuse or possession on their premises. Alternatively, advice on handling drugs may be obtained from the North Yorkshire Police Licensing Officer and it is recommended that where there is a potential for crime and disorder, applicants adopt the North Yorkshire Police Drugs Policy. Where drugs have been seized, the licensee will be required to inform the Police immediately. The North Yorkshire Police have a Policy on the Use of Drug Safes that requires any new nightclub, or similar establishment, to install a drug drop box or drug safe within the premises. Where there is a search policy, full details should be set out in the Operating Schedule.
- 3.7.2 **Measures to prevent, or substantially limit, alcohol abuse caused by drinking games and drinks promotions:-** The Licensing Authority recommends Licensees adopt the advice by the British Beer & Pub Association and the Portman Group to discourage binge drinking, particularly by the under 25's.
- 3.7.3 **Steps to raise staff awareness of drug and alcohol abuse:-** The Licensing Authority recommends suitable staff training to recognise the symptoms of drug abuse. In order to support the Licensing Objectives, the Licensing Authority would recommend that the Operating Schedule identify staff training and development in general. Where staff training is undertaken, the Licensing Authority recommends details are recorded in a Premises Log Book with all members of staff signing to confirm that they have undertaken such training. In addition, the Licensing Authority recommends ongoing staff training. A range of qualifications covering staff development and risk assessments designed to support the Licensing Objectives is available from the British Institute of Inn-Keeping at info@bii.org.
- 3.7.4 **Physical security of premises, such as CCTV, appropriate security lighting, etc:-** The use of CCTV within licensed premises is a useful tool for

addressing crime and disorder and the Licensing Authority clearly supports the expansion of this scheme. Licensees are, therefore, asked to liaise closely with the Police to seek their views on whether or not CCTV is required on the licensed premises. Where CCTV is required the Licensing Authority recommend that it have a time and date recording facility. Advice on CCTV requirements may be obtained from the Police Licensing Officer.

- 3.7.5 **Design** :- Whilst the strongest tools for preventing disorder are effective management controls and best practice procedures, good design of premises can significantly reduce the likelihood of disorder or criminal activities. As a preventative measure in the planning process, all applicants for new build premises are recommended to contact the Police Licensing Officer to seek appropriate advice on 'designing crime out'.
- 3.7.6 **Promotion nights, disco nights and special events could potentially attract large numbers of people:-** Where appropriate, licensees are asked to demonstrate how they propose to work with the Licensing Authority, Police and other traders to discourage large numbers of people moving between premises. One way this can be achieved is through the "Pubwatch" scheme. This scheme is also very effective in providing communication between licensed premises, the Licensing Authority and the Police. In respect of securing the objective of preventing crime and disorder, the establishment of a "Pubwatch" system is an essential element. It is therefore strongly recommended that town centre premises, where the consumption of alcohol is the primary activity, become active members of the "Pubwatch" scheme. Out of town on-licensed premises are encouraged to join or form a local scheme and applicants are encouraged to liaise with the Police. The National Pubwatch Good Practice Guide provides advice on how schemes can be established locally and includes Codes of Practice. More information about Pubwatch can be obtained through their web site at www.national/pubwatch.org.uk. Where applicants participate in the Pubwatch scheme all associated communication and alarm equipment must be maintained in full working order whilst the premises are open to the public.
- 3.7.7 **Evidence of active management measures to prevent violence and public disorder:-** Applicants may consider the use of SIA (Security Industry Authority) registered Door Supervisors to effectively control potential flashpoints such as the entrance to the premises and flashpoints within the premises itself. Similarly all Door Supervisors will have a key role to play in ensuring public safety within the premises.
- 3.7.8 **Evidence of competent management procedures in place to promote this Licensing Objective, as well as Public Safety:-** The responsibility for order on the licensed premises, particularly where there are large numbers of people in premises primarily for the consumption of alcohol, rests with the Premises Licence holder. They should ensure a competent DPS and managers are in charge of the premises and that they are suitably trained to deal with all aspects of public safety and crime and disorder.

- 3.7.9 **Premises Style** :- Applicants should also address in the Operating Schedule all aspects relevant to the individual style and characteristics of their premises and proposed events and activities. Research has shown that the amount of seating can be relevant to the prevention of crime and disorder and the Operating Schedule should include consideration of the layout and seating provided.
- 3.7.10 **Provision of toughened, plastic or shatterproof glasses, particularly when used in designated outside areas**:- In the interests of both Crime and Disorder and Public Safety, the Licensing Authority advise that where alcohol is consumed in designated outside areas, provision is made to ensure that glasses will be of a type which, when broken, do not enable the remnants to be hazardous or to be used as a weapon. Drinking glasses or bottles that may be left outside at night can be misused and the applicants are advised to put in place a policy to clear glasses and bottles. This should detail the frequency of clearing the outside areas and arrangements for clearing the area at night when the premises close.
- 3.7.11 **Violent Groups** :- Wherever possible applicants are asked to be aware of local groups known to incite violence or hatred, or who partake in extremist activities in order to prevent the likelihood of meetings resulting in crime and disorder. Licensees are asked to take into consideration the potential impact on privacy or religious freedom and the ethnic and cultural composition of the local area when hosting such meetings. The Race Relations Act 1976, as amended by the Race Relations (Amendment) Act 2000, places a legal obligation on public authorities to have due regard to the need to eliminate unlawful discrimination and to promote equality of opportunity and good relations between persons of different racial groups. The Licensing Authority therefore recommends licensees seek guidance on how to prepare race impact assessments. This guidance is available on <http://www.cre.gov.uk/duty/reia/indix.html>.
- 3.7.12 **Transport** :- Ensuring there is provision for people to get home late at night to prevent potential problems from large numbers of persons leaving licensed premises at night. For example, a licensee may wish to enter into an agreement with a private hire operator to ensure that adequate numbers of vehicles are available on demand during the period leading up to and immediately after closing time. An alternative measure is to ensure there is a public telephone within the premises with taxi posters or business cards appropriately displayed.
- 3.7.13 **Queuing/Dispersal Policy** :- In relevant premises the applicant may have a queuing policy to prevent disorder in the queue whilst customers are waiting to enter the premises. Additionally, and in appropriate circumstances, licensees may wish to demonstrate in the Operating Schedule how they will deal with the dispersal of customers after their permitted licensing hours. For example, suitably worded announcements at the end of the evening; the display of notices in the vicinity asking customers to leave quietly; or by placing a member of staff at the exit points.

- 3.7.14 **Wind down policy** :- Where appropriate, the Licensing Authority recommends a calming atmosphere to be created to assist in the orderly and quiet dispersal of customers. For example, lowering the volume of music and raising lights during the last 30 minutes before closing or ceasing alcohol sales 30 minutes to 1 hour before closing.
- 3.7.15 **Security Procedures** :- In addition and where appropriate, the Licensing Authority recommend regular reviews of security procedures. Other additional suggestions would be: Cloakroom attendants; UV lighting in toilets and regular checks of toilets to monitor under age drinking and illegal drug taking; staff awareness of 'hot spots' in the premises that are likely to be covered by insufficient lighting; radio systems inside the premises; staff identification; adequate lighting outside and inside the premises to ensure the safety of the public; roving security patrols; soft drinks always available; the use of 'spikeys' to avoid drinks being spiked (information on spikeys can be obtained from the Police Licensing Officer or Safer Ryedale Partnership) .
- 3.7.16 **Other Licensing Objectives** :- Attention is drawn to the above paragraphs related to Proof of Age schemes and strict policies on under age sales under the Protection of Children from Harm section and paragraphs relating to the monitoring of occupancy levels and to the provision of stewards under the Public Safety section, which may also be considered as measures to control crime and disorder issues.
- 3.7.17 **Smoking** :- Measures taken to prevent the potential of crime and disorder from customers wishing to smoke outside or in the vicinity of the premises. In addition applicants may wish to consider a policy to ensure that no glasses or drinks are taken out of the premises.

Public Safety

- 3.8 Members of the Public have a right to expect that due consideration has been given to their needs regarding their physical safety. Licensees must be able to demonstrate that they have considered and put into effect measures to protect the safety of the public. The Licensing Authority recommend that advice is sought from the Council's Environmental Health Service however, where the premises are owned by the Local Authority, the Licensing Authority recommend the applicant seek advice from their own Health and Safety Officer or the Health and Safety Executive.
- 3.9 Where an applicant identifies an issue with regard to public safety that is not covered by existing legislation, the applicant should indicate in the Operating Schedule the steps that will be taken to ensure public safety. Depending on the individual style and characteristics of the premises and/or events, the following may be considered in an Operating Schedule:
- 3.9.1 **Security Industry Authority** :- The provision of SIA registered Door Supervisors during events to control access to and egress from the premises to ensure public safety.

- 3.9.2 **Occupancy Levels** :- The setting of an occupancy level, whether there is entertainment or not. Advice can be sought from the Fire Authority. Examples of where an occupancy limit may be required would be in a nightclub, large pub or pubs operating late opening hours and licensed premises holding live television coverage of national sporting events. Where an occupancy figure is advised, the Licensing Authority recommends consideration is given as to how this will be monitored and enforced.
- 3.9.3 **Section 177 provisions** :- Where an applicant without an existing permitted capacity wishes to take advantage of the special provisions made for dancing, amplified and unamplified music in Section 177 of the Licensing Act 2003, the Licensing Authority recommend that the applicant should conduct their own risk assessment as to the appropriate capacity for the premises. The Licensing Authority advise that they should then send their recommendation to the Fire Authority who will consider it and decide what the permitted capacity of the premises should be.
- 3.9.4 **Occupancy monitoring** :- With regard to the monitoring of capacity, the Licensing Authority recommend various methods, such as the use of clickers to record numbers; entrance by ticket sales only; Managers 'walking through' the premises whilst entertainment is carried on; adequate seating, etc.
- 3.9.5 **Stewards** :- The provision of stewards whose primary role is to provide advice and ensure the safety of those visiting the premises. The role of stewards is not to be confused with the role of Door Supervisors whose primary responsibility is to carry out security activity. Stewards may be considered for large events or events covered under a Temporary Event Notice.
- 3.9.6 **Risk Assessment** :- Applicants should be able to demonstrate that they have carried out a thorough risk assessment when preparing their applications and put into place measures to reduce the risk to public safety. This can be achieved with the assistance of the Responsible Authorities.
- 3.9.7 **Evidence that regard has been given to noise both in terms of safety and the prevention of nuisance.** The applicant should explain how ventilation will be controlled where doors and windows have to remain closed in order to control noise for example, and where relevant, fans, extractors and air conditioning could be considered.
- 3.9.8 **Smoking** :- Measures taken to prevent glasses and/or drinks being taken outside the premises when customers wish to smoke outside but in the vicinity of the premises.
- 3.9.9 **Litter Control** :- Applicants shall detail what arrangements are in place for the control of litter generated by the activity of the premises so that this does not cause a nuisance, safety, or fire hazard.
- 3.9.10 **Flammable Materials** :- Where flags, decorative materials, curtains etc are used in the premises, the Licensing Authority recommend advice is obtained from the Fire Officer to ensure that all material is fire retardant.

- 3.9.11 **Theatres/cinemas** :- Where appropriate, and in particular relating to auditoriums in cinemas and theatres, applicants may consider the provision of toughened glass or plastic containers for refreshments to prevent accidents occurring on the premises. In addition, where additional seating is provided, applicants should consider that this seating is securely fastened to the floor or battened together in lengths of not fewer than 4 nor more than 12 chairs, to avoid trip hazards in the event of an emergency.
- 3.9.12 **Night Clubs** :- In night clubs or similar type premises where dancing takes place, the Licensing Authority recommend that the applicant seeks guidance from the Safer Clubbing Guide on the health and safety of anyone dancing. Where appropriate, sufficient staff trained to an appropriate level in first aid should be present on the premises at all times when the public are present. First Aiders should be able to recognise the symptoms caused by the potential combination of drugs (including controlled drugs) and alcohol, which could lead to overheating and exhaustion.
- 3.9.13 **Provision of Drinking Water** :- Where appropriate, particularly where dance entertainment is taking place, licensees should consider the provision of free drinking water.
- 3.9.14 **External Lighting** :- Where appropriate, and to ensure that the public can safely enter or exit the premises, sufficient external lighting shall be provided to ensure that any trip hazards or obstructions are easily visible. Licence holders should be able to evidence that any external lighting of this nature does not shine through the windows of any nearby premises or cause annoyance from glare.
- 3.9.15 **Special Effects** :- The use of special effects such as lasers, pyrotechnics, smoke, strobe or foam machines can be dangerous. If it is intended to use any special effects, full details of when and how the effects will be used should be set out in the Operating Schedule and appropriate risk assessments of the location, use and type of special effects should be provided.
- 3.9.16 **Glass Collection** :- An effective glass collection policy to ensure glasses are cleared on a regular basis so as to avoid the risk of injury from broken glass. In addition the licensee, where relevant, may consider regularly patrolling the premises to ensure the premises are safe and free from risks.
- 3.9.17 **Fire Detection** :- An effective fire detection warning system, which could either be an electronic warning system linked to a centralised system or simply allocating the responsibility of verbally shouting 'FIRE' to a member of staff. In addition a policy of checking the premises to ensure that all fire exits are not blocked or obstructed. The Licensing Authority recommends staff training on fire safety procedures be recorded in the Premises Log Book.
- 3.9.18 **Animals** :- If at any time consideration is to be given to allowing onto the premises animals with the potential to cause harm, e.g. animals specified in the Dangerous Wild Animals Act or Dangerous Dogs Act, the Operating

Schedule should set out the circumstances in which such animals would be admitted to the premises, the purposes for which they would be there and the steps which would be taken to ensure public safety, both for staff and the public, while the animals are present.

3.9.19 **Indoor Sports** :- With regard to indoor sports entertainment, the applicant may consider the following:

- Provision of a qualified medical practitioner throughout a sports entertainment
- Where a ring is involved, that it be constructed by a competent person and inspected by a competent authority and any material used be flame-retardant
- Where there is a wrestling or similar entertainment that the public do not occupy any seat within 2.5 metres of the ring
- Where there is a water sports event, staff adequately trained in rescue and life saving to be in the vicinity at all times.

Public Nuisance

3.10 The Licensing Authority is committed to reducing disturbance to members of the public and interprets this to incorporate such issues as noise, light, odour, litter and anti-social behaviour. Clearly the Licensing Authority may receive representations seeking stricter controls in areas of greater residential accommodation and these will be dealt with on an individual basis.

3.11 The Licensing Authority recommend that applicants liaise closely with their neighbours prior to submitting an application, thus engaging the community and reducing the likelihood of representations. Current licensees are recommended to liaise with their neighbours prior to holding any special event. Where the Licensing Authority receive representations, any necessary and proportionate conditions shall normally focus on the most sensitive periods. For example, where noise occurs late in the evening when residents are trying to sleep.

3.12 When addressing public nuisance, the applicant should initially identify any particular issues (within their control and having regard to their particular type of premises and/or activities) that are likely to adversely affect the promotion of the objective or preventing public nuisance. Such steps as are required to deal with any issues identified should be included within the applicant's Operating Schedule and these may include (where relevant):

3.12.1 **Nuisance Control Measures** :- Measures taken to control noise, light, odour, litter and anti-social behaviour. Where premises are located near to noise sensitive areas such as residential housing, nursing homes, hospitals, or places of worship, the Operating Schedule shall specify the steps taken to ensure no such disturbance is caused.

- 3.12.2 **Measures taken to reduce noise and vibration escaping from the premises:-** This would include music, ventilation equipment noise and human voices, whether amplified or not. Noise and/or vibration causing public nuisance is a complex issue and advice may in certain circumstances need to be sought from appropriately qualified acoustic consultants.
- 3.12.3 **Measures taken to prevent unreasonable disturbance by customers and staff arriving or departing from the premises:-** For example, notices on all exits requesting patrons to consider the neighbours.
- 3.12.4 **Measures taken to control noise emanating from the delivery of goods and services:-** This could include requesting suppliers to deliver at reasonable hours of the day.
- 3.12.5 **Measures taken to control light to ensure that it does not stray outside the boundary of the premises, such as to give cause for concern to residents or businesses:-** However, the Licensing Authority recognise that bright lighting outside premises may be considered necessary to prevent crime and disorder and the Licensing Authority shall balance such issues prior to attaching any relevant conditions following a hearing.
- 3.12.6 **Provision of litter bins either in the premises or in the vicinity of the premises to prevent accumulation of litter:-** This is particularly important in premises where customers have to use public areas for smoking.
- 3.12.7 **Ejected Individuals :-** Measures taken to ensure the efficient and prompt removal of persons ejected from the premises and their dispersal from the immediate vicinity.
- 3.12.8 **Temporary Event Notices :-** Where licensable activities are taking place under Temporary Events Notices, the Licensing Authority strongly recommend that event organisers conduct regular monitoring to determine the likelihood of unreasonable disturbance to any nearby residential premises. Where this is the case, it is recommended that a log of such monitoring be recorded indicating the time, details of any incidents and what remedial action was taken.
- 3.12.9 **Noise/litter from queuing or smoking :-** An effective policy to prevent noise or litter nuisance from people either waiting to enter the premises or whilst smoking outside but in the vicinity of the premises. Additionally, in appropriate circumstances, licensees may wish to demonstrate in the Operating Schedule how they will deal with the dispersal of customers after their permitted licensing hours. For example, suitably worded announcements at the end of the evening, the display of notices in the vicinity asking customers to leave quietly, or placing a member of staff at the exit points.
- 3.12.10 **Provision of a quiet room or winding down period:-** This could be by way of raising the lights and lowering the volume of music.

- 3.12.11 **Measures taken by management to manage individuals who have consumed excess alcohol and to prevent individuals from consuming excess alcohol whilst on the premises:-** The training of staff in alcohol abuse awareness and the laws relating to the sale of alcohol to drunken individuals is essential in order for this control to be effective and meet both the Public Safety, Prevention of Nuisance and Crime and Disorder Licensing Objectives.
- 3.12.12 **Other Controls:-** Measures taken to control and deal with the potential for litter/vomit or anti-social behaviour outside but in the vicinity of the premises caused by customers leaving the premises.

Protection of Children from Harm

- 3.13 The Secretary of State advocates family-friendly environments in many licensed premises, such as pubs/restaurants/café bars/hotels. This Licensing Authority recognises that there are a range of activities/premises for which licences may be sought that children can expect to visit, often on their own, for food/or other entertainment. However, the Licensing Authority also recognises that limitations may have to be considered where it is deemed necessary to protect children from harm (moral; physical and psychological) eg:
- Where entertainment or services of an adult or sexual nature are commonly provided (eg topless bar staff, striptease, lap or pole dancing, performances involving feigned violence or horrific incidents, feigned or actual sexual acts or fetishism, or entertainment involving strong and offensive language);
 - Where there have been convictions of members of the current staff at the premises for serving alcohol to minors or with a reputation for underage drinking;
 - With a known association with drug taking or dealing;
 - Where there is a strong element of gambling on the premises (but not, for example, the simple presence of a small number of cash prize gaming machines); and
 - Where the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided at the premises.

The Licensing Authority therefore recommends that all incidents that cause concern are recorded in the Premises Log Book.

- 3.14 When deciding whether to limit the access of children to premises the Licensing Authority will judge each application on its merits. To assist in this process the Licensing Authority will consult with North Yorkshire Police, North Yorkshire Social Services and other agencies as appropriate. Where concerns have been identified in respect of individual premises, a range of alternatives which may be considered for limiting the access of children to such premises is available, if considered necessary for the prevention of harm to children. Those which can be adopted in combination, include:

- Limitations on the hours when children may be present;
 - Limitations excluding the presence of children under certain ages when particular specified activities are taking place
 - Limitations on the parts of premises to which children might be given access;
 - Age limitations(below 18);
 - Requirement for accompanying adults(including for example, a combination of requirements which provide that children under a particular age must be accompanied by an adult); and
 - Full exclusion of those people under 18 from the premises when licensable activities are taking place.
- 3.15 No conditions will be imposed by the Licensing Authority requiring that children be admitted to any premises. Where no limitation is imposed admission will be left to the discretion of the individual licensee.
- 3.16 All applicants should set out in the Operating Schedule the appropriate steps they will take to ensure the proper protection of children from harm while licensable activities are taking place. The Licensing Authority strongly recommends that any refusals of alcohol to under aged persons are recorded in the Premises Log Book and that these records are made available for inspection by an authorised officer. It is recommended to include in the Log Book a description of the person, date, time and reason for refusal.
- 3.17 When addressing the protection of children, the applicant should initially identify any particular issues (having regard to their particular type of premises and/or activities) that are likely to cause concern in relation to children. Such steps as are required to deal with these identified concerns should be included within the applicant's Operating Schedule and these may include in certain circumstances:
- 3.17.1 **A proof of age scheme:-** *From the 1st October 2010 premises licence holders or club premises certificate holders are required to ensure that an age verification policy applies to their premises in relation to the sale of alcohol.* Licensees may like to consider adopting the Challenge 21 Policy supported by North Yorkshire Police. Advice may be obtained from the Police Licensing Officer and licensees are recommended to display the Challenge 21 posters throughout their premises.
- 3.17.2 **Supermarkets:-** It is recommended that applicants, particularly supermarkets, small retailers and off licences, obtain best practice advice on 'No Proof No Sale' from Trading Standards officers to ensure alcohol is not sold to under 18's.
- 3.17.3 **Price Scanning Devices :-** Applicants from retail outlets who use price/code scanning devices are recommended to consider demonstrating how they will control the sale and purchase of alcohol by persons under the age of 18.
- 3.17.4 **Hotels etc :-** Whilst the Licensing Authority recognises it is impossible for a hotel licensee to control underage drinking in the confines of a hotel bedroom, the Licensing Authority recommend they consider measures to control access

by children to the room mini bars. This could be by way of a locking mechanism or combination lock.

3.17.5 Off Sales :- Where there are off-licence sales, the Licensing Authority would expect the Operating Schedule to demonstrate how the licensee will discourage the sale of alcohol to customers on behalf of children in the vicinity. For example, if the licensee has any suspicions of this activity to ask the customer if they had been approached by children to purchase alcohol and where necessary contact the Police and record the incident in the Premises log book.

3.17.6 Training :- Each premises shall have a strict policy in force with regard to under age sales. Where relevant, licensees should demonstrate that their staff have sufficient training on the Licensing Act 2003 with regard to under age sales. This training should be recorded in the Premises Log book and be available for inspection.

3.17.7 Where children are present :- licensees should, where relevant, address the following issues in the Operating Schedule:

- The purchase, acquisition and consumption of alcohol
- Likely exposure to drugs, drug-taking or drug dealing
- Exposure to Gambling
- Exposure to entertainment or services of an adult or sexual nature
- Exposure to incidents of violence and disorder

3.17.8 Large Public Events :- Where appropriate, and particularly with regard to large public events, the Licensing Authority advise licensees to include in the Operating Schedule procedures for lost and found children.

3.17.9 Childrens Events :- Where there are events solely provided for children, for example an Under 18's disco, applicants are asked to demonstrate how they will ensure that no alcohol is served at the event in question and how they will prevent unauthorised adults joining in that event. Such measures could be closing the public bar whilst children are on the premises, ticketed events so as to prevent over 18s from entering, no adult entertainment, CRB checked staff assisting at the event, limitation on permitted hours, restriction of event to parts of the premises to which children have access.

3.17.10 With regard to Under 18 events:- the Licensing Authority recommend the licensee consider a policy to ensure young people have left the premises safely and are not left on their own late at night outside the premises with no supervision.

3.17.11 Supervision of Children :- In appropriate cases and where relevant, the Licensing Authority will expect the licensee to show how they intend to provide for the supervision of children as customers or as performers providing regulated entertainment. Licensees will have to demonstrate that consideration has been given to the welfare of children as performers or customers.

- 3.17.12 **Supervision of Children continued** :- In appropriate circumstances, where children are supervised on a one to one basis or in an isolated area, the Licensing Authority will expect the Operating Schedule to demonstrate that supervisors have been appropriately checked by the Criminal Records Bureau.
- 3.17.13 **Codes of Practise** :- The Licensing Authority encourage licensees to demonstrate in the Operating Schedule that they have considered guidance from the Portman Group Code of Practice on the naming, packaging and promotion of alcohol drinks to prevent children from being enticed into purchasing these products.

Films

- 3.17.14 **With regard to film classification**:- No film will be exhibited at licensed premises which is likely to lead to disorder and/stir up or incite violence towards any section of the public on grounds of colour, race, or ethnic or national origin, disability, religious beliefs, sexual orientation or gender. If a licence holder is notified by the Licensing Authority that a particular film in the opinion of the Licensing Authority falls into that category and may not be shown, its decision shall be final in that respect.
- 3.17.15 **In connection with film exhibition**:- conditions will specify that immediately before each exhibition at the premises of a film (other than a current newsreel) passed by the British Board of Classification there shall be exhibited on screen for at least five seconds in a manner as to be easily read by all persons in the auditorium, a reproduction of a certificate of the Board. As regards a trailer advertising a film, a statement approved by the Board indicating the category of the film.
- 3.17.16 **Film**:- No film shall be available to the public without being classified (which must be displayed) and the film if it is unclassified must be given to the Licensing Authority at least 28 days before screening for classification.
- 3.17.17 **Videos**:- Where videos are shown on licensed premises and clubs they should be suitable for children and be in line with any officially recognised classification of the work.
- 3.17.18 **Admission**:- The admission of children to any film exhibition shall be restricted in accordance with the recommendations given by the British Board of Film Classification or by the Licensing Authority.
- 3.17.19 **Classification**:- If the Licensing Authority do not agree with the classification in which the films have been passed by the British Board of Film Classification, they shall be at liberty to alter such category and, on notice of such alteration being given to the licensee, the film shall be treated as having been in the altered category. Conditions relating to the altered classification shall be complied with.

- 3.17.20 **Licensee:-** The licensee shall maintain good order and decent behaviour in the licensed premises and shall inform North Yorkshire Police immediately he/she becomes aware of any indecent conduct taking place.
- 3.17.21 **Certification:-**The nature of any certificate received in respect of a film shall clearly be indicated by the letters “U”, “PG”, “12”, “12A”, “15”, or “18” (British Board of Film Classification) in any advertisement of the film displayed at the premises.
- 3.17.22 **Advertisements:-** No advertisement displayed at the premises relating to a film to be exhibited at the premises shall depict a scene or incident that is not included in that film as certified by the British Board of Film Classification or approved for exhibition by the Licensing Authority.
- 3.17.23 **Advertisements Continued:-** Where the Licensing Authority have given notice in writing to the licensee of the premises objecting to any advertisement on the grounds that, if displayed it would offend against good taste or decency or be likely to encourage or incite crime or lead to disorder or to be offensive to the public, that advertisement shall not be displayed without the written consent of the Licensing Authority and any conditions of such permissions shall be complied with.
- 3.17.24 **Licensing Authority:-** If the Licensing Authority request that the licensee exhibit to them any film, he/she shall do so at such reasonable times as the licensing authority may, in writing direct.
- 3.17.25 **Meaning of Film Exhibition:-** For the purpose of this licence “film exhibition” means any exhibition of moving pictures produced otherwise than by the simultaneous reception and exhibition of:-
- a) television programmes; or
 - b) programmes included in a cable programming service which is, or does not require to be licensed under Section 4 of the Cable and Broadcasting Act 1934, or
 - c) programmes received via a satellite receiver or other similar receiver.
- 3.15.26 With regard to theatres, the Licensing Authority recognise that theatres may present a wide range of plays and activities. The admission of children would normally be at the licence holder’s discretion, however, the Licensing Authority would expect to see such measures taken to prevent children from access to a production/activity involving adult orientated productions.

PART 4

APPEALS

- 4.1 There is a right of appeal where any decision aggrieves an applicant. This appeal must be lodged within a period of 21 days from the day on which the applicant was notified by the Licensing Authority of the decision and must be made to the Justices' Chief Executive, Scarborough Magistrates' Court, The Law Courts, Northway, Scarborough, YO12 7AE. In hearing an Appeal against the Licensing Authority's decision, the court will have regard to this Policy and the National Guidance issued under Section 182 of the Licensing Act 2003. However, the court would be entitled to depart from both of these documents if it considers it justified so to do.
- 4.2 Where an appeal has been made against a decision of the Licensing Authority, the Licensing Authority will in all cases be the respondent to the appeal and may call as witnesses interested parties or Responsible Authorities who made representations against the application if it so chooses. In addition, and provided the court considers it appropriate, the Licensing Authority may also call as witnesses any individual or body it considers may assist in their response to an Appeal.
- 4.3 In respect of Personal Licences, appeals must be made to the Magistrates' Court in the area where the licence was issued. Appeals in relation to all other licences must be made to the Magistrates' Court where the premises or event is situated.

COMPLAINTS AGAINST LICENSED PREMISES

- 4.4 Where there are complaints against a licensed premises, complainants are advised, whenever possible, in the first instance to raise their complaint directly with the licensee in order to resolve the matter. Where this is not possible, complaints in the first instance should be addressed to: The Health and Environmental Manager, Ryedale District Council, Ryedale House, Old Maltongate, Malton, YO17 7ZG. However, it is expected that all noise-related complaints are initially raised with the Council's Environmental Health Services (Environmental Protection). Complaints regarding unlicensed activities and operating outside the permitted hours should be raised with the Licensing Authority's premises licensing officer.
- 4.5 On receipt of a complaint, the Licensing Officer shall investigate the circumstances, discussing the complaint with the Designated Premises Supervisor of the licensed premises and the complainant. Where it is a valid complaint, the Licensing Authority shall endeavour to seek a resolution through informal means prior to taking any legal action.

- 4.6 The Health and Environmental Manager is responsible for considering complaints in the context of this Policy and will determine whether or not it is a relevant complaint. The Health and Environment Manager authorises suitably qualified officers to discharge duties as appropriate to their seniority, professional qualifications and/or experience.
- 4.7 Where there is a serious complaint, then the Health and Environmental Manager and Licensing Officers shall ensure that it is investigated and enforcement action taken where necessary. The Licensing Authority shall act in accordance with its Enforcement Policy.
- 4.8 With regard to whether or not a representation is relevant, the Health and Environmental Manager in consultation with the Council Solicitor and having regard to the Council's Habitual or Vexatious Complaints Policy shall decide on whether it is vexatious, frivolous, repetitive or not relevant (that is, in line with one or more of the four Licensing Objectives). Aggrieved objectors should take their own legal advice. The exclusion of a complaint on the grounds that it is repetitious does not, however, apply to Responsible Authorities. Responsible Authorities may make more than one request for a review of a premises within the 12 month period or other reasonable interval agreed by the Licensing Authority. Where the decision is made that a complaint is vexatious, frivolous, repetitious or irrelevant, the complainant will be informed of this in writing with full reasons being given for the decision.
- 4.9 The Licensing Authority recognises that this Policy and the promotion of the Licensing Objectives relies on partnership between all the parties. Therefore where there are any concerns identified at the premises, or there is need for improvement, the Licensing Authority shall work closely with the parties at an early stage to address these concerns.

ENFORCEMENT

- 4.10 In order to ensure compliance with the law and licensing conditions, the Licensing Authority will carry out unscheduled inspections. Where one off events are taking place, the Licensing Authority may also carry out inspections to ensure the Licensing Objectives are being promoted. Inspections shall be carried out in accordance with the principles of risk assessment, targeting problem premises and any relevant Codes of Practice relating to enforcement.
- 4.11 In addition, the Licensing Authority shall conduct random checks to ensure pale blue notices for new and varied applications are accurate and clearly displayed and also that notices for reviews, displayed at or near the site of the premises, are randomly checked.
- 4.12 Section 57 of the Licensing Act requires a licensed premises to ensure that the Premises Licence, or certified copy of that licence, is kept at the premises and in the custody, or under the control of, either the licence holder or a person who works at the premises and whom the licence holder has

nominated in writing to have custody of that licence. In addition, the Act requires that a summary, or certified copy, is prominently displayed at the premises together with a notice specifying the name and person nominated to have custody of the licence. Experience has shown that a number of licensees are not aware of this legislation. With regard to enforcement, where a premises does not display both notices or does not have the licence, or certified copy, on the premises, then the Licensing Authority shall write to the licence holder giving them an initial warning prior to taking any legal action.

- 4.13 The Licensing Authority has adopted an Enforcement Policy, in accordance with the principles of consistency, transparency, proportionality and targeting set out in the current Enforcement Concordat. The Enforcement Policy proposes that a graduated response is taken where offences against licensing legislation are found or where licensing conditions have been contravened. Further, the Licensing Authority will undertake its enforcement responsibilities so as to promote the four licensing objectives and will aim to ensure enforcement is consistent, fair, balanced and co-ordinated.
- 4.14 The Licensing Authority has entered into a joint agency memorandum of understanding that sets out the lead enforcement agencies and their roles in enforcing the licensing law and it shall continue to work closely with these agencies. Where official warnings are given prior to any decision to prosecute for an offence, the Licensing Authority shall ensure that all enforcement authorities are informed of these warnings and the result of any action taken.
- 4.15 Any decision to instigate legal proceedings will take account of the criteria set down in the Code for Crown Prosecutors.

ADMINISTRATION AND DELEGATION

- 4.16 The Licensing Authority is involved in a wide range of licensing decisions and functions and has established a Licensing Committee to administer them. The powers under the Act also allow for delegation of powers/functions to Licensing Sub-Committees or to one of more officers. Appreciating the need to provide a speedy, efficient and cost effective service to all parties involved in the licensing process, the Licensing Committee will take advantage of these powers and establish a Licensing Sub-Committee. The Licensing Committee will consist of 10 Members. The Licensing Sub-Committee consisting of 3 Committee Members will hear any relevant representations from Responsible Authorities and interested parties. Any of these individuals or groups may specifically request a representative to make representations on their behalf.
- 4.17 Decisions on all licensing matters shall be taken in accordance with an approved scheme of delegation. This is aimed at underlining the principles of timely, efficient and effective decision-making. The table given in 4.23 below sets out the agreed delegation of decisions and functions of the full Licensing Committee, Sub-Committee and officers. The various delegations include delegation to impose appropriate conditions. This scheme of delegation is without prejudice to the right of relevant parties to refer an application to a

Licensing Sub-Committee or full Licensing Committee if considered appropriate in the circumstances of any particular case.

- 4.18 Many of the decisions and functions of the Licensing Authority are largely administrative in nature, such as the grant of non-contentious applications, including for example, those licences and certificates where no representations have been made. These will be delegated to Council officers. All such matters dealt with by officers will if required be reported for information to the next full Licensing Committee meeting.
- 4.19 Applications where there are relevant representations will be dealt with by the Licensing Sub Committee unless such representations are considered irrelevant, frivolous or vexatious or unless the Licensing Authority, the applicant and everyone who has made representations agree that a hearing is not necessary(usually after mediation/negotiations).
- 4.20 The decision determined by the Licensing Sub-Committee shall be accompanied with clear and cogent reasons, having had due regard to the Human Rights Act 1998 and all other legislation. Unless there are compelling reasons to the contrary, the Licensing Authority will require the Licensing Committee or it's Sub-Committee to meet in public, although Members can retire into private session to consider their decision.
- 4.21 *Elected District Councillors* may make representations on behalf of an interested party if specifically requested to do so or as an interested party in their own right. However, local Councillors are subject to the Local Authorities (Model Code of Conduct) Order 2007 which restricts their involvement in matters and participation in meetings to discuss matters in which they have a prejudicial interest (ie an interest that a member of the public would reasonably regard as so significant that it is likely to prejudice the member's judgement of the public interest). However, the latest version of the Code, which came into force on the 3rd May 2007 and which was adopted by this Council on the 1st of September 2007 has relaxed the rules on prejudicial interest. This has the effect of allowing Councillors with a prejudicial interest in an application to attend relevant meetings to make representations, answer questions or give evidence provided that the public are also allowed to attend for the same purpose, whether under the Licensing legislation or otherwise and as long as they withdraw from the meeting immediately afterwards. It must be emphasised that Councillors have a duty to act in the interests of all their constituents. Councillors role as a community advocate must therefore be balanced with their ability to represent specific interests. The Code applies to any Council member whether or not they are a member of the Licensing Committee. A member of the Licensing Committee, representing others or acting in their own right, would need to consider carefully at a Committee meeting whether they had a prejudicial interest in any matter affecting the licence of the premises in question which would require them to withdraw from the meeting when that matter is considered. Members with a prejudicial interest in a matter should not seek to influence improperly a decision on the licence in any other way.

4.22 *Elected District Councillors* may wish to be kept informed of licensing related matters within the area, such as applications and reviews. The Act does not prevent Licensing Authorities from providing this information to councillors, for instance by way of regular updates, as long as it done in a neutral way that could not be seen as “soliciting” representations. It should be remembered that the “ Licensing Authority” in most cases is the full council including all ward councillors, and each is therefore entitled to information required to inform that role.

4.23 Scheme of Delegation see over

Delegation of Functions:			
Matter to be dealt with	Full Licensing	Licensing Sub-Committee	Officers
Application for Personal Licence		If a Police objection	If no objection made
Application for Personal Licence with unspent convictions		All cases	
Application for Premises Licence/Club Premises Certificate		If a relevant representation made	If no relevant representation made
Application for Provisional Statement		If a relevant representation made	If no relevant representation made
Application to vary Premises Licence/Club Premises Certificate		If a relevant representation made	If no relevant representation made
Application to vary Designated Premises Supervisor		If a Police objection	All other cases
Request to be removed as Designated Premises Supervisor			All cases
Application for Transfer of Premises Licence		If a Police objection	All other cases
Application for Interim Authorities		If a Police objection	All other cases
Application to review Premises Licence/Club Premises Certificate		All cases	
Decision on whether a complaint is irrelevant, frivolous, vexatious etc.			All cases
Decision to object when local authority is a consultee and not the relevant authority considering the application		All cases	
Determination of a Police objection to a Temporary Event Notice		All cases	

LICENSING ACT 2003 GLOSSARY

Authorised Persons/Officers	Officers empowered by the Act to carry out inspection and enforcement roles. This group includes: <ul style="list-style-type: none"> • Officers of the Licensing Authority • Fire Authority Inspectors • Inspectors locally responsible for the enforcement of the Health and Safety at Work, etc. Act 1974; and • Environmental Health Officers • Trading Standards Officers North Yorkshire Police are separately empowered and not included in the above list.
AWP	Amusement with Prizes gaming machine.
Capacity Limit	Where the Licensing Authority, in conjunction with the Fire Authority, will set a limit on the number of people allowed in a premises, thus preventing overcrowding which can lead to crime and disorder, and concerns over public safety.
Child	Any person who is under the age of 16 years.
Club Premises Certificate	A Licence to supply alcohol to members of a Qualifying Club and sell it to members and their guests on the premises without the need for any member or employee to hold a Personal Licence.
Conditions: Proposed Condition Imposed Condition Mandatory Condition	Conditions proposed by the applicant in the Operating Schedule. Conditions imposed by the Licensing Authority after a licensing hearing Conditions laid down by the Licensing Act 2003
Cumulative Impact	Where there is a potential impact on the promotion of the Licensing Objectives of a significant number of licensed premises concentrated in one area.
Designated Premises Supervisor	A specified individual holding a Personal Licence, who is responsible for the day to day running of the business and whose name will appear on the Premises Licence.
Frivolous Representation	Representation or objection that is categorised by its lack of seriousness.

Interested Parties	Bodies or individuals who are entitled to make relevant representations or seek a review of a Premises Licence. This group includes: <ul style="list-style-type: none"> • A person living in the vicinity of the premises in question • A body representing persons living in that vicinity, e.g. a residents association or Parish Council • A person involved in a business in the vicinity of the premises • A body representing persons involved in such businesses, e.g. a trade association •
“In the Vicinity of”	There is no set definition. Licensing Authorities will primarily consider whether the individual’s residence or business is likely to be directly affected by disorder and disturbance occurring or potentially occurring on those premises or immediately outside. The decision by the Licensing Authority will therefore be approached with common sense.
Late-Night Refreshment	The supply of hot food and drink between the hours of 11pm and 5am for consumption on or off the premises.
Licensable Activities	<ul style="list-style-type: none"> • The sale of alcohol by retail • The supply of alcohol by or on behalf of a club to, or to the order of, a member of a club • The provision of regulated entertainment • The provision of late-night refreshment
Licensing Objectives	<ul style="list-style-type: none"> • Prevention of Crime and Disorder • Public Safety • Prevention of Public Nuisance • Protection of Children from Harm
Licensing Qualification	Qualification obtained from the British Institute of Innkeeping and a requirement for a Personal Licence.
Operating Schedule	This forms part of the completed application form for a Premises Licence and must promote the 4 Licensing Objectives. It must include: <ul style="list-style-type: none"> • The relevant licensable activities • The times during which the applicant proposes that the relevant licensable activities are to take place • Any other times during which the applicant proposes that the premises are to be open to the public • Where the applicant wishes the licence to have effect for a limited period, that period • Where the relevant licensable activities include the sale by retail of alcohol, prescribed information in

	<p>respect of the individual whom the applicant wishes to have specified as the Designated Premises Supervisor</p> <ul style="list-style-type: none"> • Whether the relevant licensable activities include the supply of alcohol, whether such sales are proposed to be for consumption on the premises or off the premises, or both • The steps which the applicant proposed to take to promote the 4 Licensing Objectives.
Personal Licence	<p>A Licence to authorise individuals to sell or supply alcohol or authorise the sale or supply of alcohol for consumption on or off the premises for which a Premises Licence is in force for the carrying on of that activity. Valid for 10 years.</p>
Premises Licence	<p>A Licence in respect of any premises, such as land or buildings within the community that are to be used for one or more licensable activities. Valid for an indefinite period unless reviewed or revoked.</p>
Proprietary Clubs	<p>Clubs run commercially by individuals, partnerships or business for the purpose of profit.</p>
Provisional Statement	<p>A statement where premises are being constructed or extended or substantially altered that the Licensing Authority would be provisionally minded to grant a Licence on completion of the works.</p>
Qualifying Club	<p>Where members have joined together for particular social, sporting or political purposes and then combined to buy alcohol in bulk as members. Examples of Qualifying Clubs are:</p> <ul style="list-style-type: none"> • Conservative, Labour and Liberal Clubs • Royal British Legion • Ex-Servicemen's Club • Working Men's Club • Social and Sports Clubs

Regulated Entertainment	Entertainment that is provided to members of the public, to members of a Qualifying Club and is an event held with a view to profit and where spectators are involved: This includes: <ul style="list-style-type: none"> • Performance of a play • An exhibition of a film • Indoor sporting events • Boxing or wrestling entertainment (indoors or outdoors) • Performance of live music • Any playing of recorded music, except incidental • Performance of Dance (exception being Morris Dancing) This list is not exhaustive.
Relevant Offences	As set out in Schedule 4 to the Licensing Act 2003.
Relevant Representations	Representations, or objections, in line with the four Licensing Objectives made by authorised persons, responsible authorities and interested parties
Responsible Authorities	This group can make relevant representations and includes public bodies such as: <ul style="list-style-type: none"> • North Yorkshire Police (Chief Officer of Police) • Children and Young People’s Service • North Yorkshire Fire & Rescue Service • North Yorkshire Trading Standards • The Local Enforcement Agency for the Health and Safety at Work, etc. Act 1974 • The Local Authority Environmental Health Service • North York Moors Planning Authority/Local Authority Planning Service • Maritime and Coastguard Agency (if applicable)
SAG	Safety Advisory Group – a group of officers from Licensing, Planning, Highways, Police, Fire, Ambulance, Health and Safety, Emergency Planning formed to offer advice to applicants on carrying out events either under a TEN or a time restricted Premises Licence
Temporary Events Notice (TEN)	A Notice served on the Licensing Authority for the temporary carrying on of the sale of alcohol, provision of regulated entertainment or late-night refreshment at a premises not authorised by a Premises Licence or Club Premises Certificate. This Notice is subject to certain limitations as laid down by the Licensing Act 2003.

TEN – 10 working days' notice	10 working days <u>exclusive</u> of the day on which the event is to start <u>and</u> <u>exclusive</u> of the day on which the Notice is given to the Licensing Authority.
Types of Authorisation	<ul style="list-style-type: none"> • Premises Licence • Club Premises Certificate • Personal Licence • Provisional Statement • Temporary Events Notice
Working Days	Any day other than a Saturday, Sunday, Christmas Day, Good Friday or a day which is a bank holiday under the Banking and Financial Dealings Act 1971

APPENDICES

Appendix A	(Pool of Model Conditions)
Appendix B	(Mandatory Conditions)
Appendix C	(Further Definitions)
Appendix D	Premises Licences/Club Premises Certificates (Factors for Consideration)

APPENDIX A

POOL OF MODEL CONDITIONS RELATING TO:

Annex A Part I	Prevention of Crime and Disorder
Annex A Part II	Public Safety
Annex A Part III	Prevention of Public Nuisance
Annex A Part IV	Protection of Children from Harm

Annex A Part I [Conditions relating to the prevention of crime and disorder]

It should be noted in particular that it is unlawful under the 2003 Act:

- knowingly to sell or supply or attempt to sell or supply alcohol to a person who is drunk**
- knowingly to allow disorderly conduct on licensed premises**
- for the holder of a premises licence or a designated premises supervisor knowingly to keep or to allow to be kept on licensed premises any goods that have been imported without payment of duty or which have otherwise been unlawfully imported**
- to allow the presence of children under 16 who are not accompanied by an adult between midnight and 5am at any premises licensed for the sale of alcohol for consumption on the premises, and at any time in premises used exclusively or primarily for the sale and consumption of alcohol**

Conditions enforcing these arrangements are therefore unnecessary

General

When applicants for premises licences or club premises certificates are preparing their operating schedules or club operating schedules, when responsible authorities are considering such applications and when licensing authorities are considering applications following the receipt of any relevant representations from a responsible authority or interested party, the following options should be considered as measures which, if necessary, would promote the prevention of crime and disorder.

Whether or not any risk assessment shows these options to be necessary in the individual circumstances of any premises will depend on a range of factors including the nature and style of the venue, the activities being conducted there, the location of the premises and the anticipated clientele of the business involved. It should also be borne in mind that club premises operate under codes of discipline to ensure the good order and behaviour of members.

Necessary conditions for the licence or certificate will also depend on local knowledge of the premises.

Under no circumstances should the following measures be regarded as standard conditions to be automatically imposed in all cases. They are designed to provide a range of possible conditions drawn from experience relating to differing situations and to offer guidance.

Any individual preparing an operating schedule is at liberty to volunteer any measure, such as those described below, as a step he or she intends to take to promote the licensing objectives. When incorporated into the licence or certificate as a condition, they become enforceable under the law and a breach of such a condition could give rise to prosecution.

Text/Radio pagers

Text and radio pagers connecting premises licence holders, designated premises supervisors, managers of premises and clubs to the local police can provide for rapid response by the police to situations of disorder which may be endangering the customers and staff on the premises.

Such pagers provide two-way communication, both enabling licence holders, managers, designated premises supervisors and clubs to report incidents to the police, and enabling the police to warn those operating a large number of other premises of potential trouble-makers or individuals suspected of criminal behaviour who are about in a particular area. Pager systems can also be used by licence holders, door supervisors, managers, designated premises supervisors and clubs to warn each other of the presence in an area of such people.

The Secretary of State recommends that text or radio pagers should be considered appropriate necessary conditions for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. Following individual consideration of the particular circumstances of the venue, such conditions may also be appropriate and necessary in other areas for the prevention of crime and disorder.

It is recommended that a condition requiring the text/radio pager links to the police should include the following elements:

- a requirement that the text/pager equipment is kept in working order at all times;
- a requirement that the pager link be activated, made available to and monitored by the designated premises supervisor or a responsible member of staff at all times that the premises are open to the public;
- a requirement that any police instructions/directions are complied with whenever given; and
- a requirement that all instances of crime or disorder are reported via the text/radio pager link by the designated premises supervisor or a responsible member of staff to an agreed police contact point.

Door supervisors

Conditions relating to the provision of door supervisors and security teams may be valuable in:

- preventing the admission and ensuring the departure from the premises of the drunk and disorderly, without causing further disorder;
- keeping out excluded individuals (subject to court bans or imposed by the licence holder);
- searching and excluding those suspected of carrying illegal drugs, or carrying offensive weapons; and
- maintaining orderly queuing outside of venues prone to such queuing.

Where door supervisors conducting security activities are to be a condition of a licence, which means that they would have to be registered with the Security Industry Authority,

conditions may also need to deal with the number of such supervisors, the displaying of name badges, the carrying of proof of registration, where and at what times they should be stationed on the premises, and whether at least one female supervisor should be available (for example, if female customers are to be the subject of body searches). Door supervisors also have a role to play in ensuring public safety (see Annex A Part II).

Bottle bans

Glass bottles may be used as weapons inflicting more serious harm during incidents of disorder. A condition can prevent sales of drinks in glass bottles for consumption on the premises.

It is recommended that a condition requiring that no sales of beverages in glass bottles for consumption on the premises should be expressed in clear terms and include the following elements:

- no bottles containing beverages of any kind, whether open or sealed, shall be given to customers on the premises whether at the bar or by staff service away from the bar;
- no customers carrying open or sealed bottles shall be admitted to the premises at any time that the premises are open to the public (note: this needs to be carefully worded where off-sales also take place);

In appropriate circumstances, the condition could include exceptions, for example, as follows:

- but bottles containing wine may be sold for consumption with a table meal by customers who are seated in an area set aside from the main bar area for the consumption of food.

Plastic containers and toughened glass

Glasses containing drinks may be used as weapons during incidents of disorder and in untoughened form, can cause very serious injuries. Consideration could therefore be given to conditions requiring either the use of plastic containers or toughened glass which inflicts less severe injuries where considered necessary. Location and style of the venue and the activities carried on there would be particularly important in assessing whether a condition is necessary. For example, the use of glass containers on the terraces of some outdoor sports grounds may obviously be of concern, and similar concerns may also apply to indoor sports events such as boxing matches. Similarly, the use of such plastic containers or toughened glass during the televising of live sporting events, such as international football matches, when high states of excitement and emotion fuelled by alcohol might arise, may be a necessary condition.

It should be noted that the use of plastic or paper drinks containers and toughened glass may also be relevant as measures necessary to promote public safety (see Annex A Part II).

CCTV

The presence of CCTV cameras can be an important means of deterring and detecting crime at and immediately outside licensed premises. Conditions should not just consider

a requirement to have CCTV on the premises, but also the precise siting of each camera, the requirement to maintain cameras in working order, and to retain recordings for an appropriate period of time.

The police should provide individuals conducting risk assessments when preparing operating schedules with advice on the use of CCTV to prevent crime

Open containers not to be taken from the premises

Drinks purchased in licensed premises or clubs may be taken from those premises for consumption elsewhere. Where premises are licensed for the sale of alcohol for consumption off the premises that would be entirely lawful. However, consideration should be given to a condition preventing the taking of alcoholic and other drinks from the premises in open containers (egg glasses and opened bottles). This may again be necessary to prevent the use of these containers as offensive weapons in surrounding streets after individuals have left the premises

Restrictions on drinking areas

It may be necessary to restrict the areas where alcoholic drinks may be consumed in premises after they have been purchased from the bar. An example would be at a sports ground where the police consider it necessary to prevent the consumption of alcohol on the terracing of sports grounds during particular sports events. Such conditions should not only specify these areas, but indicate the circumstances in which the ban would apply and times at which it should be enforced.

Capacity limits

Although most commonly made a condition of a licence on public safety grounds, consideration should also be given to conditions which set capacity limits for licensed premises or clubs where it may be necessary to prevent overcrowding which can lead to disorder and violence. Where such a condition is considered necessary, consideration should also be given to whether door supervisors would be needed to ensure that the numbers are appropriately controlled.

Proof of age cards

It is unlawful for children under 18 to attempt to buy alcohol just as it is unlawful to sell or supply alcohol to them. To prevent such crimes, it may be necessary to require a policy to be applied at certain licensed premises requiring the production of “proof of age” before such sales are made. This should not be limited to recognised “proof of age” cards, but allow for the production of other proof, such as photo-driving licences, student cards and passports. The Secretary of State strongly supports the PASS accreditation system (see paragraph 12.8 of the Guidance) which aims to approve and accredit various proof of age schemes that are in existence. This ensures that such schemes maintain high standards, particularly in the area of integrity and security, and where appropriate and necessary, conditions may refer directly to PASS accredited proof of age cards, photo-driving licences and passports.

It should be noted that many adults in England and Wales do not currently carry any proof of age. This means that the wording of any condition will require careful thought.

For example, the requirement might be to ensure sight of evidence of age from any person appearing to those selling or supplying alcohol to be under the age of 18 and who is attempting to buy alcohol. This would ensure that most minors – even those looking older – would need to produce proof of age appropriately before making such a purchase. Under such an arrangement only a minority of adults might be affected, but for the majority there would be no disruption to their normal activity, for example, when shopping in a supermarket.

Crime prevention notices

It may be necessary at some premises for notices to be displayed which warn customers of the prevalence of crime which may target them. Some premises may be reluctant to volunteer the display of such notices for commercial reasons. For example, in certain areas, a condition attached to a premises licence or club premises certificate might require the displaying of notices at the premises which warn customers about the need to be aware of pickpockets or bag snatchers, and to guard their property. Similarly, it may be necessary for notices to be displayed which advise customers not to leave bags unattended because of concerns about terrorism. Consideration could be given to a condition requiring a notice to display the name of a contact for customers if they wish to report concerns

Drinks promotions

Standardised conditions should not be attached to premises licences or club premises certificates which promote fixed prices for alcoholic drinks. It is also likely to be unlawful for licensing authorities or police officers to promote

voluntary arrangements of this kind. This can risk creating cartels. Using conditions to control the prices of alcoholic drinks in an area may also breach competition law. Conditions tailored to the individual circumstances of particular premises which address irresponsible drinks promotions may be permissible provided they are necessary for the promotion of the licensing objectives, but licensing authorities should take their own legal advice before a licence or certificate is granted in that form. Judgements may be subjective, and on occasions, there will be a very fine line between responsible and irresponsible promotions but an even greater distinction to whether the promotion in question can be subject to the imposition of a condition. It is therefore vital that such matters are considered objectively in the context of the licensing objectives and with the benefit of appropriate legal advice. In addition, when considering any relevant representations which demonstrate a clear causal link between sales promotions or discounting and levels of crime and disorder on or in the vicinity of the premises, it would be appropriate for the licensing authority to consider whether the imposition of a new condition prohibiting irresponsible sales promotions or discounting of prices of alcoholic beverages is necessary at those premises. However, before pursuing any form of restrictions at all, licensing authorities should take their own legal advice.

Signage

It may be necessary for the normal hours under the terms of the premises licence or club premises certificate at which licensable activities are permitted to take place to be displayed on or immediately outside the premises so that it is clear if breaches of the terms of the licence or certificate are taking place. Similarly, it may be necessary for any restrictions on the admission of children to be displayed on or immediately outside the premises so that the consequences of breaches of these conditions would also be clear and to deter those who might seek admission in breach of those conditions.

Large capacity venues used exclusively or primarily for the “vertical” consumption of alcohol (HVVDs)

Large capacity “vertical drinking” premises, sometimes called High Volume Vertical Drinking establishments (HVVDs), are premises with exceptionally high capacities, used primarily or exclusively for the sale and consumption of alcohol, and have little or no seating for patrons.

Where necessary and appropriate, conditions can be attached to premises licences for the promotion of the prevention of crime and disorder at such premises (if not volunteered by the venue operator and following representations on such grounds) which require adherence to:

- a prescribed capacity;
- an appropriate ratio of tables and chairs to customers based on the capacity; and

- the presence of SIA registered security teams to control entry for the purpose of compliance with the capacity limit.

Annex A Part II [Conditions relating to public safety including fire safety]

It should be noted that conditions relating to public safety should be those which are necessary, in the particular circumstances of any individual premises or club premises, and should not duplicate other requirements of the law. Equally, the attachment of conditions to a premises licence or club premises certificate will not in any way relieve employers of the statutory duty to comply with the requirements of other legislation including the Health and Safety at Work etc Act 1974, associated regulations and especially the requirements under the Management of Health and Safety at Work Regulations 1999 and the Regulatory Reform (fire safety) Order 2005 to undertake risk assessments. Employers should assess the risks, including risks from fire, and take measures necessary to avoid and control these risks. Conditions enforcing those requirements would therefore be unnecessary.

General

When applicants for premises licences or club premises certificates are preparing their operating schedules or club operating schedules, responsible authorities are considering such applications and licensing authorities are considering applications following the receipt of relevant representations from a responsible authority or interested party, the following options should be considered as measures that, if necessary, would promote public safety. Additional matters relating to cinemas and theatres are considered in this Annex . It should also be recognised that special issues may arise in connection with outdoor and large scale events.

Whether or not any risk assessment shows any of the measures to be necessary in the individual circumstances of any premises will depend on a range of factors including the nature and style of the venue, the activities being conducted there, the location of the premises and the anticipated clientele of the business involved.

Necessary conditions for the licence or certificate will also depend on local knowledge of the premises.

In addition, to considering the points made in this Annex, those preparing operating schedules or club operating schedules, licensing authorities and responsible authorities should consider:

- Model National and Standard Conditions for Places of Public Entertainment and Associated Guidance ISBN 1 904031 11 0 (Entertainment Technology Press – ABTT Publications)
- The Event Safety Guide – A guide to health, safety and welfare at music and similar events (HSE 1999)(“The Purple Book”) ISBN 0 7176 2453 6
- Managing Crowds Safely (HSE 2000) ISBN 0 7176 1834 X
- 5 Steps to Risk Assessment: Case Studies (HSE 1998) ISBN 07176 15804

- The Guide to Safety at Sports Grounds (The Stationery Office, 1997) (“The Green Guide”) ISBN 0 11 300095 2
- Safety Guidance for Street Arts, Carnival, Processions and Large Scale Performances published by the Independent Street Arts Network, copies of which may be obtained through: www.streetartsnetwork.org/pages/publications
- The London District Surveyors Association’s “Technical Standards for Places of Public Entertainment” ISBN 0 9531229 2 1

The following British Standards should also be considered:

- BS 5588 Part 6 (regarding places of assembly)
- BS 5588 Part 9 (regarding ventilation and air conditioning systems)
- BS 5588 Part 9 (regarding means of escape for disabled people)
- BS 5839 (fire detection, fire alarm systems and buildings)
- BS 5266 (emergency lighting systems)

However, in consulting these texts, which were prepared prior to the coming into force of the Licensing Act 2003, those creating operating schedules or club operating schedules, licensing authorities and responsible authorities should again note that under no circumstances should any conditions be regarded as standard for all premises.

Any individual preparing an operating schedule or club operating schedule is at liberty to volunteer any measure, such as those described below, as a step he or she intends to take to promote the licensing objectives. When incorporated into the licence or certificate as a condition, they become enforceable under the law and a breach of such a condition could give rise to prosecution.

Disabled people

In certain premises where existing legislation does not provide adequately for the safety of the public, consideration might also be given to conditions that ensure that:

- when disabled people are present, adequate arrangements exist to enable their safe evacuation in the event of an emergency; and
- disabled people on the premises are made aware of those arrangements.

Escape routes

It may be necessary to include conditions relating to the maintenance of all escape routes and exits including external exits. These might be expressed in terms of the need to ensure that such exits are kept unobstructed, in good order with non-slippery and even surfaces, free of trip hazards and clearly identified. In restaurants and other premises where chairs and tables are provided this might also include ensuring that internal gangways are kept unobstructed.

In certain premises where existing legislation does not provide adequately for the safety of the public, consideration might also be given to conditions that ensure that:

- all exits doors are easily openable without the use of a key, card, code or similar means;
- doors at such exits are regularly checked to ensure that they function satisfactorily and a record of the check kept;
- any removable security fastenings are removed whenever the premises are open to the public or occupied by staff;
- all fire doors are maintained effectively self-closing and shall not be held open other than by approved devices (for example, electromagnetic releases operated by smoke detectors);
- fire resisting doors to ducts, service shafts, and cupboards shall be kept locked shut; and
- the edges of the treads of steps and stairways are maintained so as to be conspicuous.

Safety checks

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- safety checks are carried out before the admission of the public; and
- details of such checks are kept in a Log-book.

Curtains, hangings, decorations and upholstery

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- hangings, curtains and temporary decorations are maintained in a flame-retardant condition;
- any upholstered seating meets on a continuous basis the pass criteria for smouldering ignition source 0, flaming ignition source 1 and crib ignition source 5 when tested in accordance with section 5 of BS 5852:1990;
- curtains, hangings and temporary decorations are arranged so as not to obstruct exits, fire safety signs or fire-fighting equipment; and
- temporary decorations are not used without prior notification to the licensing authority/fire authority.

Accommodation limits

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- arrangements are made to ensure that any capacity limit imposed under the premises licence or club premises certificate are not exceeded; and
- the licence holder, a club official, manager or designated premises supervisor should be aware of the number of people on the premises and required to inform any authorised person on request.

Fire action notices

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- notices detailing the actions to be taken in the event of fire or other emergencies, including how the fire brigade should be summoned, are prominently displayed and protected from damage and deterioration.

Outbreaks of fire

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- the fire brigade must be called at once to any outbreak of fire, however slight, and the details recorded in a Fire Log-book.

Loss of water

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- the local Fire Control Centre are notified as soon as possible if the water supply to any hydrant, hose reel, sprinkler, drencher or other fire extinguishing installation is cut off or restricted.

Access for emergency vehicles

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- access for emergency vehicles is kept clear and free from obstruction.

First aid

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- adequate and appropriate supply of first aid equipment and materials is available on the premises;
- if necessary, at least one suitably trained first-aider shall be on duty when the public are present; and if more than one suitably trained first-aider that their respective duties are clearly defined.

Lighting

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- in the absence of adequate daylight, the lighting in any area accessible to the public, members or guests shall be fully in operation when they are present;
- fire safety signs are adequately illuminated;
- emergency lighting is not altered;
- emergency lighting batteries are fully charged before the admission of the public, members or guests; and
- in the event of the failure of normal lighting, where the emergency lighting battery has a capacity of one hour, arrangements are in place to ensure that the public, members or guests leave the premises within 20 minutes unless within that time normal lighting has been restored and the battery is being re-charged; and, if the emergency lighting battery has a capacity of three hours, the appropriate period by the end of which the public should have left the premises is one hour.

Temporary electrical installations

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- temporary electrical wiring and distribution systems are not provided without [notification to the licensing authority at least ten days before commencement of the work] [prior inspection by a suitable qualified electrician];
- temporary electrical wiring and distribution systems shall comply with the recommendations of BS 7671 or where applicable BS 7909; and
- where they have not been installed by a competent person, temporary electrical wiring and distribution systems are inspected and certified by a competent person before they are put to use.

With regard to the first bullet above, it should be recognised that ten days notice may not be possible where performances are supported by outside technical teams. For example, where temporary electrical installations are made in theatres for television show performances. In such circumstances, the key requirement is that conditions where necessary should ensure that temporary electrical installations are only undertaken by competent qualified persons, for example, employed by the television company.

Indoor sports entertainments

In certain premises where existing legislation does not provide adequately for the safety of the public or club members and guests, consideration might also be given to conditions that ensure that:

- if necessary, an appropriately qualified medical practitioner is present throughout a sports entertainment involving boxing, wrestling, judo, karate or other sports entertainment of a similar nature;
- where a ring is involved, it is constructed and supported by a competent person and inspected by a competent authority and any material used to form the skirt around the ring is flame-retardant;
- at any wrestling or other entertainments of a similar nature members of the public do not occupy any seat within 2.5 metres of the ring; and
- at water sports entertainments, staff adequately trained in rescue and life safety procedures are stationed and remain within the vicinity of the water at all material times (see also Managing Health and Safety in Swimming Pools issued jointly by the Health and Safety Commission and Sport England).

Alterations to the premises

Premises should not be altered in such a way as to make it impossible to comply with an existing licence condition without first seeking a variation of the premises licence proposing the deletion of the condition relating to public safety in question. The applicant will need to propose in a new operating schedule reflecting the proposed alteration to the premises how he or she intends to take alternative steps to promote the public safety objective. The application for variation will enable the responsible authorities with expertise in safety matters to consider whether the proposal is acceptable

Special effects

The use of special effects in venues of all kinds being used for regulated entertainment is increasingly common and can present significant risks. Any special effects or mechanical installation should be arranged and stored so as to minimise any risk to the safety of the audience, the performers and staff.

Special effects which should be considered include:

- dry ice machines and cryogenic fog;
- smoke machines and fog generators;
- pyrotechnics, including fireworks;
- real flame;
- firearms;
- motor vehicles;
- strobe lighting;
- lasers (see HSE Guide The Radiation Safety of lasers used for display purposes [HS(G) 95] and BS EN 60825: Safety of laser products);

- explosives and highly flammable substances.

In certain circumstances, it may be necessary to require that certain special effects are only used with the prior notification of the licensing authority or [inspection by] the fire authority.

Theatres, cinemas, concert halls and similar places (promotion of public safety)

In addition to the points made above, there are particular matters in the context of public safety and fire safety which should be considered in connection with theatres and cinemas. The principle remains that conditions must be necessary and should be established through risk assessment and standardised conditions should be avoided. The points which follow are for consideration and do not represent a mandatory list.

Premises used for closely seated audiences

Attendants

- (a) The number of attendants on each floor in a closely seated auditorium should be as set out on the table below:

Number of members of the audience present on a floor	Minimum number of attendants required to be present on that floor
1 - 100	One
101 - 250	Two
251 - 500	Three
501 - 750	Four
751 -1000	Five
And one additional attendant for each additional 250 persons (or part thereof)	

- (b) Attendants shall not be engaged in any duties that would hinder the prompt discharge of their duties in the event of an emergency or entail their absence from that floor or auditorium where they are on duty.
- (c) Any attendant shall be readily identifiable to the audience (but this need not entail the wearing of a uniform).
- (d) The premises shall not be used for a closely seated audience except in accordance with seating plan(s), a copy of which is available at the premises and shall be shown to any authorised person on request.
- (e) No article shall be attached to the back of any seat which would reduce the clear width of seatways or cause a tripping hazard or obstruction.
- (f) A copy of any certificate relating to the design, construction and loading of any temporary seating shall be kept available at the premises and shall be shown to any authorised person on request.

Standing and sitting in gangways etc

- (a) Sitting on floors shall not be permitted except where authorised in the premises licence or club premises certificate.
- (b) Waiting or standing shall not be permitted except in areas designated in the premises licence or club premises certificate.
- (c) In no circumstances shall anyone be permitted to-
 - (i) sit in any gangway;
 - (ii) stand or sit in front of any exit; or
 - (iii) stand or sit on any staircase including any landings.

Drinks

Except as authorised by the premises licence or club premises certificate, no drinks shall be sold to or be consumed by a closely seated audience except in plastic and paper containers.

Balcony Fronts

Clothing or other objects shall not be placed over balcony rails or upon balcony fronts.

Special effects

Any special effects or mechanical installation should be arranged and stored so as to minimise any risk to the safety of the audience, the performers and staff.

Specials effects include:

- dry ice machines and cryogenic fog;
- smoke machines and fog generators;
- pyrotechnics, including fireworks;
- real flame;
- firearms;
- motor vehicles;
- strobe lighting;
- lasers (see HSE Guide The Radiation Safety of lasers used for display purposes [HS(G) 95] and BS EN 60825: Safety of laser products);
- explosives and highly flammable substances.

In certain circumstances, it may be necessary to require that certain special effects are only used with the prior notification of the licensing authority or [inspection by] fire authority

Scenery

Any scenery should be maintained flame-retardant

Safety curtain

Where a safety curtain is provided, it should be arranged so as to protect the audience from the effects of a fire or smoke on stage for sufficient time to enable the safe evacuation of the auditorium.

Where a stage with a proscenium arch is not equipped with a safety curtain, any curtains provided between the stage and the auditorium should be heavyweight and be made of non-combustible material or inherently or durably treated flame-retarded fabric

Ceilings

All ceilings in those parts of the premises to which the audience are admitted should be inspected by a suitably qualified person who will decide when a further inspection would be necessary and a certificate concerning the condition of the ceilings forwarded to the licensing authority.

Seating

Where the potential audience exceeds 250 all seats in the auditorium should, except in boxes accommodating not more than 8 persons, be either securely fixed to the floor or battened together in lengths of not fewer than four or more than twelve

Premises used for film exhibitions

Attendants-premises without a staff alerting system

Where the premises are not equipped with a staff alerting system the number of attendants present should be as set out in the table below:

Number of members of the audience present on the premises	Minimum number of attendants required to be on duty
1 - 250	Two
And one additional attendant for each additional 250 members of the audience present (or part thereof)	
Where there are more than 150 members of an audience in any auditorium or on any floor	At least one attendant shall be present in any auditorium or on any floor

Attendants – premises with a staff alerting system

- (a) Where premises are equipped with a staff alerting system the number of attendants present should be as set out in the table below:

Number of members of the audience present on the premises	Minimum number of attendants required to be on duty	Minimum number of other staff on the premises who are available to assist in the event of an emergency
1 - 500	Two	One
501 - 1000	Three	Two
1001 - 1500	Four	Four
1501 or more	Five plus one for every 500 (or part thereof) persons over 2000 on the premises	Five plus one for every 500 (or part thereof) persons over 2000 on the premises

- (b) Staff shall not be considered as being available to assist in the event of an emergency if they are:
- (i) the holder of the premises licence or the manager on duty at the premises; or
 - (ii) a member of staff whose normal duties or responsibilities are likely to significantly affect or delay his response in an emergency situation; or
 - (iii) a member of staff whose usual location when on duty is more than 60 metres from the location to which he is required to go on being alerted to an emergency situation.
- (c) Attendants shall as far as reasonably practicable be evenly distributed throughout all parts of the premises to which the public have access and keep under observation all parts of the premises to which the audience have access.
- (d) The staff alerting system shall be maintained in working order.

Minimum lighting

The level of lighting in the auditorium should be as great as possible consistent with the effective presentation of the film; and the level of illumination maintained in the auditorium during the showing of films would normally be regarded as satisfactory if it complies with the standards specified in BS CP 1007 (Maintained Lighting for Cinemas)

Flammable films

No flammable films should be allowed on the premises without the prior notification of the licensing authority/fire authority

Annex A Part III [Conditions relating to the prevention of public nuisance]

It should be noted that provisions of the Environmental Protection Act 1990 and the Noise Act 1996 provide some protection to the general public from the effects of noise nuisance. In addition, the provisions in Part 8 of the Licensing Act 2003 enable a senior police officer to close down instantly for up to 24 hours licensed premises and premises carrying on temporary permitted activities that are causing nuisance resulting from noise emanating from the premises. These matters should be considered before deciding whether or not conditions are necessary for the prevention of public nuisance

General

When applicants for premises licences or club premises certificates are preparing their operating schedules or club operating schedules, responsible authorities are considering such applications and licensing authorities are considering applications following the receipt of relevant representations from a responsible authority or interested party, the following options should be considered as measures that, if necessary, would promote the prevention of public nuisance.

Whether or not any risk assessment shows them to be necessary in the individual circumstances of any premises will depend on a range of factors including the nature and style of the venue, the activities being conducted there, the location of the premises and the anticipated clientele of the business involved.

Necessary conditions for licences and certificates will also depend on local knowledge of the premises

Hours

The hours during which the premises are permitted to be open to the public or to members and their guests can be restricted (other than where they are protected by the transitional provisions of the Licensing Act 2003) by the conditions of a premises licence or a club premises certificate for the prevention of public nuisance. But this must be balanced by the potential impact on disorder which results from artificially early fixed closing times.

Restrictions could be necessary on the times when certain licensable activities take place even though the premises may be open to the public as such times. For example, the playing of recorded music after a certain time might be prohibited, even though other licensable activities are permitted to continue.

Restrictions might be necessary on the parts of premises that might be used for certain licensable activities at certain times. For example, while the provision of regulated entertainment might be permitted while the premises is open to the public or members and their guests, regulated entertainment might not be permitted in garden areas of the premises after a certain time.

Noise and vibration

In certain premises where existing legislation does not provide adequately for the prevention of public nuisance, consideration might be given to conditions that ensure that:

- noise or vibration does not emanate from the premises so as to cause a nuisance to nearby properties. This might be achieved by a simple requirement to keep doors and windows at the premises closed, or to use noise limiters on amplification equipment used at the premises;
- prominent, clear and legible notices are displayed at all exits requesting the public to respect the needs of local residents and to leave the premises and the area quietly;
- the use of explosives, pyrotechnics and fireworks of a similar nature which could cause disturbance in surrounding areas are restricted; and
- the placing of refuse – such as bottles - into receptacles outside the premises takes place at times that will minimise the disturbance to nearby properties.

Noxious smells

In certain premises where existing legislation does not provide adequately for the prevention of public nuisance, consideration might be given to conditions that ensure that:

- noxious smells from licensed premises are not permitted so as to cause a nuisance to nearby properties and the premises are properly vented.

Light pollution

In certain premises where existing legislation does not provide adequately for the prevention of public nuisance, consideration might be given to conditions that ensure that:

- flashing or particularly bright lights on or outside licensed premises do not cause a nuisance to nearby properties. Any such condition needs to be balanced against the benefits to the prevention of crime and disorder of bright lighting in certain places

Annex A Part IV [Conditions relating to the protection of children from harm]

It should be noted that it is unlawful under the 2003 Act to permit unaccompanied children under the age of 16 to be present on premises exclusively or primarily used for supply of alcohol for consumption on those premises under the authorisation of a premises licence, club premises certificate or a temporary event notice when open for the purposes of being used for the supply of alcohol for consumption there. In addition, it is an offence to permit the presence of children under 16 who are not accompanied by an adult between midnight and 5am at all premises supplying alcohol for consumption on those premises under the authorisation of any premises licence, club premises certificate or temporary event notice. Conditions duplicating these provisions are, therefore, unnecessary.

Access for children to licensed premises - in general

Restrictions on the access of children under 18 to premises where licensable activities are being carried on should be made where it is necessary to protect children from harm. Precise policy and details will be a matter for individual licensing authorities. Conditions attached to premises licences and club premises certificates may reflect the concerns of responsible authorities and interested parties who have made representations but only where the licensing authority considers it necessary to protect children from harm. Whilst applications in relation to premises licences and club premises certificates must be judged by licensing authorities on their individual merits and characteristics, the Secretary of State recommends (unless there are circumstances justifying the contrary) that:

- for any premises with known associations (having been presented with evidence) with or likely to give rise to heavy or binge or underage drinking, drugs, significant gambling, or any activity or entertainment (whether regulated entertainment or not) of a clearly adult or sexual nature, there should be a strong presumption against permitting any access at all for children under 18 years. Applicants wishing to allow access for children to premises where these associations may be relevant, when preparing operating schedules or club operating schedules or variations of those schedules for the purposes of obtaining or varying a premises licence or club premises certificate should:
 - explain their reasons; and
 - outline in detail the steps that they intend to take to protect children from harm on such premises.
- for any premises, not serving alcohol for consumption on the premises, but where the public are allowed on the premises after 11.00pm in the evening, there should be a presumption against the presence of children under the age of 12 unaccompanied by adults after that time. Applicants wishing to allow access when preparing operating schedules or variations of those schedules or club operating schedules for the purposes of obtaining or varying a premises licence or club premises certificate should:
 - explain their reasons; and
 - outline in detail the steps that they intend to take to protect children from harm on such premises.

- in any other case, subject to the premises licence holder's or club's discretion, the expectation would be for unrestricted access for children subject to the terms of the 2003 Act. An operating schedule or club operating schedule should indicate any decision for the premises to exclude children completely, which would mean there would be no need to detail in the operating schedule steps that the applicant proposes to take to promote the protection of children from harm. Otherwise, where entry is to be permitted, the operating schedule should outline the steps to be taken to promote the protection of children from harm while on the premises.

Age Restrictions – specific

Under the 2003 Act a wide variety of licensable activities could take place at various types of premises and at different times of the day and night. Whilst it may be appropriate to allow children unrestricted access at particular times and when certain activities are not taking place, licensing authorities following relevant representations made by responsible authorities and interested parties will need to consider a range of conditions that are to be tailored to the particular premises and their activities where these are necessary. Licensing authorities are expected to consider:

- the hours of day during which age restrictions should and should not apply. For example, the fact that adult entertainment may be presented at premises after 8.00pm does not mean that it would be necessary to impose age restrictions for earlier parts of the day;
- types of event or activity in respect of which no age restrictions may be needed, for example;
 - family entertainment; or
 - non-alcohol events for young age groups, such as under 18s dances,
- similarly, types of event or activity which give rise to a more acute need for age restrictions than normal, for example;
 - during "Happy Hours" or on drinks promotion nights;
 - during activities outlined in paragraph 1 above.

Age restrictions – cinemas

The Secretary of State considers that, in addition to the mandatory condition imposed by virtue of section 20, requiring the admission of children to films to be restricted in accordance with recommendations given either by a body designated under section 4 of the Video Recordings Act 1984 or by the licensing authority itself, conditions restricting the admission of children to film exhibitions should include:

- a condition that where the licensing authority itself is to make recommendations on the admission of children to films, the cinema or venue operator must submit any film to the authority that it intends to exhibit 28 days before it is proposed to show it. This is to allow the authority time to classify it so that the premises licence holder is able to adhere to any age restrictions then imposed;
- a condition that when films are classified, by either the film classification body as specified in the licence or the licensing authority, they should be classified in the following way:
 - U Universal – suitable for audiences aged four years and over

- PG – Parental Guidance. Some scenes may be unsuitable for young children.
 - 12A – Passed only for viewing by persons aged 12 years or older or persons younger than 12 when accompanied by an adult.
 - 15 – Passed only for viewing by persons aged 15 years and over.
 - 18 – Passed only for viewing by persons aged 18 years and over.
- that conditions specify that immediately before each exhibition at the premises of a film passed by the British Board of Film Classification there shall be exhibited on screen for at least five seconds in such a manner as to be easily read by all persons in the auditorium a reproduction of the certificate of the Board or, as regards a trailer advertising a film, of the statement approved by the Board indicating the classification of the film;
 - a condition that when a licensing authority has made a recommendation on the restriction of admission of children to a film, notices are required to be displayed both inside and outside the premises so that persons entering can readily be made aware of the classification attached to any film or trailer. Such a condition might be expressed in the following terms:
 “Where a programme includes a film recommended by the licensing authority as falling into the 12A, 15 or 18 category no person appearing to be under the age of 12 and unaccompanied, or under 15 or 18 as appropriate, shall be admitted to any part of the programme; and the licence holder shall display in a conspicuous position a notice in the following terms –
PERSONS UNDER THE AGE OF [INSERT APPROPRIATE AGE] CANNOT BE ADMITTED TO ANY PART OF THE PROGRAMME
 Where films of different categories form part of the same programme, the notice shall refer to the oldest age restriction.

This condition does not apply to members of staff under the relevant age while on-duty provided that the prior written consent of the person’s parent or legal guardian has first been obtained.”

Theatres

The admission of children to theatres, as with other licensed premises, is not normally expected to be restricted unless it is necessary to promote the licensing objective of the protection of children from harm. However, theatres may be the venue for a wide range

of activities. The admission of children to the performance of a play is normally expected to be left to the discretion of the licence holder and no condition restricting the access of children to plays should be attached. However, theatres may also present entertainment including, for example, variety shows, incorporating adult entertainment. A condition restricting the admission of children in such circumstances may be necessary. Entertainment may also be presented at theatres specifically for children (see below).

Licensing authorities are also expected to consider whether a condition should be attached to a premises licence which requires the presence of a sufficient number of adult staff on the premises to ensure the well being of children present on the premises during any emergency (See Annex A Part II)

Performances especially for children

Where performances are presented especially for unaccompanied children in theatres and cinemas, conditions are anticipated to be needed which require:

- an attendant to be stationed in the area(s) occupied by the children, in the vicinity of each exit, provided that on each level occupied by children the minimum number of attendants on duty should be one attendant per 50 children or part thereof.

Licensing authorities are expected, having regard to any representations made by responsible authorities on the issue, to also consider whether or not standing should be allowed. For example, there may be reduced risk for children in the stalls than at other levels or areas in the building

Children in performances

There are many productions each year that are one-off shows where the cast is made up almost entirely of children. They may be taking part as individuals or as part of a drama club, stage school or school group. The age of those involved may range from 5 to 18. The Children (Performances) Regulations 1968 as amended set out requirements for children performing in a show. Licensing authorities should familiarise themselves with the requirements of these Regulations and not duplicate any of these requirements. However, if it is necessary to consider imposing conditions, in addition to these requirements, for the promotion of the protection of children from harm then the licensing authority should consider the matters outlined below.

- **Venue** – the backstage facilities should be large enough to accommodate safely the number of children taking part in any performance.
- **Fire safety** – all chaperones and production crew on the show should receive instruction on the fire procedures applicable to the venue prior to the arrival of the children.
- **Special effects** – it may be inappropriate to use certain special effects, including smoke, dry ice, rapid pulsating or flashing lights, which may trigger adverse reactions especially with regard to children.
- **Care of children** – theatres, concert halls and similar places are places of work and may contain a lot of potentially dangerous equipment. It is therefore important that children performing at such premises are kept under adult supervision at all times including transfer from stage to dressing room and anywhere else on the premises. It is also important that the children can be accounted for at all times in case of an evacuation or emergency.

The Portman Group Code of Practice on the Naming, Packaging and Promotion of Alcoholic Drinks

The Portman Group operates, on behalf of the alcohol industry, a Code of Practice on the Naming, Packaging and Promotion of Alcoholic Drinks. The Code seeks to ensure that drinks are packaged and promoted in a socially responsible manner and only to those who are 18 years old or older. Complaints about products under the Code are considered by an Independent Complaints Panel and the Panel's decisions

are published on the Portman Group's website, in the trade press and in an annual report. If a product's packaging or point-of-sale advertising is found to be in breach of the Code, the Portman Group may issue a Retailer Alert Bulletin to notify retailers of the decision and ask them not to replenish stocks of any such product or to display such point-of-sale material, until the decision has been complied with. The Code is an important mechanism in protecting children from harm because it addresses the naming, marketing and promotion of alcohol products sold in licensed premises in a manner which may appeal to or attract minors.

Where appropriate and necessary, consideration can be given to attaching conditions to premises licences and club premises certificates that require compliance with the Portman Group's Retailer Alert Bulletins.

Proof of Age Cards

Proof of age cards are discussed under Annex A Part I in connection with the prevention of crime and disorder. However; where necessary and appropriate, a requirement for the production of proof of age cards before any sale of alcohol is made could be attached to any premises or club premises certificate for the protection of children from harm. Any such requirement should not be limited to recognised "proof of age" cards, but allow for the production of other proof, such as photo-driving licences and passports. The Secretary of State strongly supports the PASS accreditation system (see paragraph 12.8 of the Guidance) which aims to approve and accredit various proof of age schemes that are in existence. This ensures that such schemes maintain high standards, particularly in the area of integrity and security, and where appropriate and necessary, conditions may refer directly to PASS accredited proof of age cards, photo-driving licences, student cards and passports. As for conditions relating to crime and disorder, it should be noted that many adults in England and Wales do not currently carry any proof of age. This means that the wording of any condition will require careful thought. For example, the requirement might be to ensure sight of evidence of age from any person appearing to those engaged in selling or supplying alcohol to be under the age of 18 and who is attempting to buy alcohol. This would ensure that most minors – even those looking older – would need to produce proof of age appropriately before making such a purchase. Under such an arrangement only a minority of adults might be affected, but for the majority there would be no disruption to their normal activity, for example, when shopping in a supermarket.

Proof of age cards can also ensure that appropriate checks are made where the presence of children is restricted by age at certain times, such as 16.

APPENDIX B

MANDATORY CONDITIONS THAT WILL BE ATTACHED TO LICENCES

MANDATORY CONDITIONS THAT MUST BE ATTACHED TO LICENCES

WHERE A PREMISES LICENCE AUTHORISES THE SUPPLY OF ALCOHOL
(Section 19 Licensing Act 2003)

1. That no supply of alcohol may be made under the Premises Licence:
 - (a) at a time when there is no Designated Premises Supervisor in respect of the Premises Licence; or
 - (b) at a time when the Designated Premises Supervisor does not hold a Personal Licence or his Personal Licence is suspended.
2. That every supply of alcohol under the Premises Licence must be made or authorised by a person who holds a Personal Licence.

EXHIBITION OF FILMS (Section 20 Licensing Act 2003)

1. Where a Premises Licence or Club Premise Certificate authorises the exhibition of films, the licence or certificate must include a condition requiring the admission of children to the exhibition at any film to be restricted in accordance with these paragraphs.
2. Where a film classification body is specified in the licence or certificate, unless paragraph 3 (b) below applies, admission of children must be restricted in accordance with any recommendation by that body.
3. Where:
 - (a) the film classification body is not specified in the Licence or Certificate; or
 - (b) the Licensing Authority has notified the holder of the Licence or the Club which holds the Certificate that this paragraph applies to the film in question, admission of children must be restricted in accordance with any recommendation made by the Licensing Authority.
4. In these paragraphs "children" means persons aged under 18 and "film classification body" means the person or persons designated as the authority under Section 4 of the Video Recordings Act 1984 (authority to determine suitability of video works for classification).

DOOR SUPERVISION (Section 21 Licensing Act 2003)

1. Where a Premises Licence includes a condition that at specified times one or more individuals must be at the premises to carry out security activity, the licence must include a condition that each such individual must be licensed by the Security Industry Authority.

In force from 6 April 2010

New Mandatory Condition 1.

(1) The responsible person shall take all reasonable steps to ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

(2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises in a manner which carries a significant risk of leading or contributing to crime and disorder, prejudice to public safety, public nuisance, or harm to children-

(a) games or other activities which require or encourage, or are designed to require or encourage, individuals to -

(i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or

(ii) drink as much alcohol as possible (whether within a time limit or otherwise);

(b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic (other than any promotion or discount available to an individual in respect of alcohol for consumption at a table meal, as defined in section 159 of the Act);

(c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less;

(d) provision of free or discounted alcohol in relation to the viewing on the premises of a sporting event, where that provision is dependent on-

(i) the outcome of a race, competition or other event or process, or

(ii) the likelihood of anything occurring or not occurring;

(e) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.

New Mandatory Condition 2.

The responsible person shall ensure that no alcohol is dispensed directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).

New Mandatory Condition 3.

The responsible person shall ensure that free tap water is provided on request to customers where it is reasonably available.

In force from 1 October 2010

New Mandatory Condition 4.

(1) The premise licence holder or club premise certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.

(2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.

New Mandatory Condition 5.

The responsible person shall ensure that –

(a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures –

- (i) beer or cider: ½ pint;
- (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
- (iii) still wine in a glass: 125 ml; and

(b) customers are made aware of the availability of these measures.

APPENDIX C

FURTHER DEFINITIONS

In this Policy the following definitions are included to provide an explanation of certain terms included in the Act and therefore in the Policy. In some cases they are abbreviations of what is stated in the Licensing Act 2003 or an interpretation of these terms. For a full definition of the terms used, the reader must refer to the Licensing Act 2003.

APPOINTED DAYS

The dates when different provisions of the Act come into force. On the First Appointed Day (7 February 2005), applications can be made to local authorities for new licences. On the Second Appointed Day (still to be announced) the old law will cease to have effect, all the new licences will come into force and the responsibilities of the existing magistrates court licensing committees will end.

APPEALS

Appeals against decisions of the licensing authority are made to the magistrate's court for the area in which the premises are situated. The appeal must be lodged within 21 days of being notified of The Licensing Authority's decision. On appeal a magistrate's court may dismiss the appeal, substitute its own decision; remit the case to the licensing authority with directions; and make an order for costs.

AUTHORISED PERSONS

"Authorised Persons" are specified people who have statutory duties in relation to the inspection of premises e.g. licensing officers, fire, health and safety and environmental health officers.

CLOSURE ORDER

New powers for the police and courts to close premises. The 2003 Act significantly extends the existing powers of the police, seek court orders in a geographical area that is experiencing or likely to experience disorder or to close down instantly individual licensed premises that are disorderly, likely to become disorderly or are causing noise nuisance.

CLUB PREMISES CERTIFICATE

A certificate which licences a qualifying club for the sale/supply of alcohol. It can be granted to members of clubs which comply with specific conditions e.g. membership rules, run by club committee, profits go to members not an owner etc. Club Premises Certificates replace registration under the Licensing Act 1964. The law for members clubs has changed relatively little under the 2003 Act. There is no time limit on the duration for the Certificate but it may be withdrawn, surrendered or suspended.

CONDITIONS

A Premises Licence/Club Premises Certificate may be granted subject to conditions and these may be in respect of different parts of the premises and different licensable activities. There is no power to impose conditions on a Personal Licence. Secretary of States guidance provides, apart from mandatory conditions (Appendix B), the only conditions which should be imposed on a Premises Licence or Club Premises

Certificate are those which are necessary for the promotion of the licensing objectives. Accordingly, if the existing law already places certain statutory responsibilities on an employer or operator of premises, it cannot be necessary to impose the same or similar duties on the Premises Licence holder. Conditions must be proportional and tailored to the size, style, character and activities taking place at the premises concerned.

DESIGNATED PREMISES SUPERVISOR

The person in the case of a premise selling alcohol, who will normally have been given the day to day responsibility for running the premises by the holder of the Premises Licence or will be the Premises Licence holder themselves. They must also be a Personal Licence holder. Any premises licence where alcohol is supplied as a licensable activity **must have a Designated Premises Supervisor.**

FACTORS FOR CONSIDERATION (Appendix H)

These are a further list of conditions that The Licensing Authority will/may attach to specific types of licensable activities in order to promote the licensing objectives. They are to be read in conjunction with Appendix A (Pool of model conditions relating to the 4 licensing objectives). The Licensing Authority expects all applicants to take notice of and have regard to the list of factors for consideration when preparing their Operating Schedules.

GRANDFATHER RIGHTS

The term used to describe the transitional provisions contained in the 2003 Act by which applicants for Premises and Personal Licences who are already licensed are entitled to be granted new licences authorising the same activities and with the same restrictions and conditions as they have already.

INTERESTED PARTIES

Interested Parties are persons living in the vicinity of the premises; a body representing such person; a person involved in business in the vicinity; or a body representing businesses in the vicinity.

INTERIM AUTHORITY NOTICES

Where a Premises Licence lapses due to death, incapacity or insolvency etc. of the holder, specified persons can within 7 days serve an interim authority notice on the licensing authority. This revives the licence, subject to police objection for a period of up to 2 months so that the premises can continue trading. This is the equivalent to "interim authorities" and "protection orders" under the Licensing Act 1964.

LATE NIGHT REFRESHMENT

The supply of hot food and/or drink to members of the public (whether for consumption on or off the premise) between the hours of 11.00 pm and 5.00 am (see Appendix D).

LICENSABLE ACTIVITIES

These are:

- the sale by retail of alcohol;
- the supply of alcohol by or on behalf of a club, or to the order of a member of the club;
- the provision of Regulated Entertainment;
- the provision of Late Night Refreshment.

LICENSING AUTHORITY

Is Ryedale District Council

LICENSING OBJECTIVES

The objectives of the Licensing Act are:

- prevention of crime and disorder;
- public safety;
- prevention of public nuisance; and
- the protection of children from harm.

The licensing authority must carry out its functions under the Act with a view to promoting the licensing objectives.

LICENSED PREMISES

Includes club premises and events unless the context otherwise requires.

MANDATORY CONDITIONS

Conditions that the Act requires are imposed on a Premises Licence and Club Premises Certificate (see Appendix B).

OBJECTION NOTICE

A procedure whereby the police can object to the grant of a Personal Licence on the grounds that where having regard to the conviction of the applicant for relevant offences (see Appendix E), the grant would undermine the crime prevention objective.

OPERATING SCHEDULE

A document containing a statement of the following matters (and any others that may be prescribed):-

- steps taken by the licence holder to tackle the four Licensing Objectives;

- the times during which the licensable activities are to take place and any other times when premises are open to the public;
- the licensable activities to be conducted on the premises;
- where the licence is required only for a limited period that period;
- where the licensable activities include the supply of alcohol, the name and address of the individual to be specified as the Designated Premises Supervisor.

PERSONAL LICENCE

A licence granted to an individual and authorises that person to supply alcohol or authorise the supply of alcohol in accordance with a Premises Licence. The licence lasts for 10 years and can be renewed. It ceases to have effect when revoked, forfeited, surrendered or suspended. A Personal Licence holder is not required where the premises concerned does not supply alcohol as one of its licensable activities. A Personal Licence holder is also not required for the supply of alcohol in a club which holds a Club Premises Certificate. Only the police can object to the grant of a Personal Licence (there is no equivalent to relevant representations as for Premises Licences).

PREMISES LICENCE

A licence granted in respect of any premises, which authorises the premises to be used for one or more licensable activities, has effect until revoked, surrendered or on the death, insolvency etc. of the holder. Applications are dealt with by the local authority licensing department in the area where the premises are situated.

PROVISIONAL STATEMENTS

A procedure by which the licensing authority can give a statement approving for licensing purposes proposals for a premises being built or in the course of being constructed. Equivalent to a "provisional grant" under the Licensing Act 1964. Where a Provisional Statement is made, subject to limited exceptions the full licence must normally be granted once the premises are completed.

QUALIFYING CLUB

Club Premises Certificates will be issued to QUALIFYING CLUBS formerly Registered Members Clubs. To be eligible for a Club Premises Certificate the club/organisation members must have joined together for a particular social, sporting or political purpose and then have combined to purchase alcohol in bulk as members of an organisation for supply to members and their guests. Qualifying conditions are specified in Section 61 of the Act and The Licensing Authority must be satisfied that these conditions have been met, including evidence to support that the club is non-profit making and that there is a minimum of 48 hours delay between application and acceptance of new members. The club must be established and conducted in 'good faith' (this involves consideration of details such as club finances). (See Appendix F).

REGULATED ENTERTAINMENT

This includes:

- a performance of a play;
- an exhibition of a film;
- an indoor sporting event;
- a boxing or wrestling event;
- a performance of live music;
- any playing of recorded music;
- a performance of dance;
- entertainment of a similar description to that falling within the performances of live music, the playing of recorded music and the performance of dance.

Where the entertainment takes place in the presence of and for the purposes of entertaining that audience or spectators (see Appendix G for details of the provision of Regulated Entertainment and any exemptions thereof).

RELEVANT REPRESENTATIONS

The 2003 Act does not use the term "objections". Instead interested parties and responsible authorities may be able to make relevant representations about an application for a review of a licence. Relevant representations are representations:

- (a) about the effect of the Premises Licence on the promotion of the licensing objectives;
- (b) one made by an interested party or a responsible authority (see above and below), have not been withdrawn and, in the case of representations made by an interested party are not in The Licensing Authority's opinion frivolous or vexatious. When considering an application, the local authority need only consider relevant representations. The making of relevant representations engages the licensing authorities discretion to take "steps" consistent with the licensing objectives when considering the application.

RESPONSIBLE AUTHORITIES

These are:

- the chief officer of police in the area where the premises are situated;
- the fire authority in the area where the premises are situated;
- the enforcing authority for health and safety at work.

- the local planning authority;
- the local authority responsible for minimising or preventing the risk of pollution of the environment or of harm to human health;
- the body representing matters relating to the protection of children from harm;
- in relation to a vessel a navigation authority, the Environment Agency or the British Waterways Board.

REVIEW OF LICENCE

Where a Premises Licence is in force an interested party or responsible authority may apply to The Licensing Authority for it to be reviewed. Before determining an application for a review, The Licensing Authority must hold a hearing to consider the relevant representations (see above). If a relevant representation is made, having held a hearing The Licensing Authority can take such steps, if any, as it considers necessary for the promotion of the licensing objectives. The steps could be modification of conditions, exclusion of licensable activities, removal of premises supervisor, suspension of the licence for up to three months or the revocation of the licence.

However, The Licensing Authority can reject any grounds for review of a licence if it is satisfied:

- (a) that the ground is not relevant to one or any of the licensing objectives; or
- (b) in the case of an application for review made by a person other than a responsible authority that the ground is frivolous or vexatious or the ground is a repetition. (See Sections 51, 52 and 53 of the 2003 Act).

STATEMENT OF LICENSING POLICY

Each licensing authority must every three years determine and publish a statement of licensing policy. There is a requirement to consult on the policy and keep it under review.

TEMPORARY EVENT NOTICE

A permitted temporary activity involving one or more licensable activities subject to the following various conditions and limitations:

- duration - they are limited to events lasting for up to 96 hours;
- scale - they cannot involve the presence of more than 499 people at any one time;
- use of the same premises - the same premises cannot be used more than 12 occasions in a calendar year, but are subject to the overall aggregate of 15 days irrespective of the number of occasions on which they have been used.

- the number of notices given by one individual within a given period to time - a Personal Licence holder is limited to 50 notices in one year and any other person to 5 notices in a similar period;
- if these conditions are not fulfilled, the Temporary Event would require a Premises Licence if it were currently unlicensed for the activity involved.

TRANSFER

A procedure where an application can be made to transfer the Premises Licence into a new name e.g. if a Premises Licence holder sells his premises an application may be made to transfer the Premises Licence to the new owner.

APPENDIX D

PREMISES LICENCES/CLUB PREMISES CERTIFICATES - FACTORS FOR CONSIDERATION

- 1. General licensing or premises for sale/supply of alcohol**
- 2. Premises selling alcohol**
- 3. Premises selling alcohol for consumption 'off' the premises**
- 4. Premises selling alcohol for consumption on the premises**
- 5. Premises providing regulated entertainment:**
 - (a) music, singing and dancing;**
 - (b) night clubs and similar venues;**
 - (c) adult nature (striptease, lap dancing etc.);**
 - (d) sporting entertainment;**
 - (e) hypnotism.**
- 6. Authorised access to licensed premises**
- 7. Premise providing late night entertainment**

PREMISE LICENCES/CLUB PREMISES CERTIFICATES

FACTORS FOR CONSIDERATION

INTRODUCTION

In determining applications for Premises Licences The Licensing Authority expects all applicants to consider and identify in their Operating Schedules how licensees will ensure the four licensing objectives of the Act are to be achieved.

Whilst the Council (acting as the Licensing Authority) will not seek to impose standard licensing conditions, it will, where appropriate, impose conditions on a licence necessary to promote the licensing objectives. In attaching such conditions to a licence The Licensing Authority may attach one or more of those conditions referred to within this document. (Pool of Conditions contained in Appendix A) or other conditions specifically tailored to the circumstances that The Licensing Authority feels are appropriate (see below).

The Council expects all applicants to take notice of and have regard to the list of factors for consideration when preparing their Operating Schedules and expects all applicants to undertake a thorough risk assessment of their premises to ensure public safety.

GENERAL

1. In general terms it is unlawful to sell or supply alcohol to children under the age of 18 years. The Licensing Authority expects licensees to prevent the sale or supply of alcohol to persons under 18 years of age. Licensees should put in place measures intended to control and prevent the sale or supply of alcohol to under age persons and encourage the use of the various methods of proof of age available e.g. proof of age cards, Portman Group prove it, passports etc.
2. Where it is proposed to hold age related entertainment on licensed premises, The Licensing Authority expects licensees to protect children from harm by controlling and preventing access to that entertainment by under aged persons through the use of one or more of the methods listed above.
3. At premises where persons wait in queues for admission, The Licensing Authority expects the licensee to take all reasonable steps to ensure that such persons do not obstruct exits, passageways, stairways and ramps leading to the outside of the premises, or footpaths and other parts of the highway adjacent to those premises. Also where queues of people exist,

the likelihood is for increased noise (nuisance) and unruly behaviour (may lead to crime and disorder), the use of licensed door supervisors may be an option in such circumstances.

PREMISES SELLING ALCOHOL

1. There will be a presumption against the grant of a licence authorising the supply of alcohol on licensed premises:
 - (a) at any time when there is no Designated Premises Supervisor in respect of the Premises Licence; or
 - (b) at a time when the Designated Premises Supervisor does not hold a Personal Licence or that licence is suspended.
2. Every supply of alcohol made under the Premises Licence must be made or authorised by a person who holds a Personal Licence.
3. The Licensing Authority also recognises that there will be occasions where licensed premises are run by a person or persons (i.e. small family run pubs and convenience shops etc) who are the only holder(s) of Personal Licences associated with that premises and that there will be times when it is necessary for business purposes for those licence holders to be away from the premises at a time when it would normally be open for the sale or supply alcohol. The Licensing Authority also recognises that such persons must be able to establish a correct work/life balance by having periods of time for rest and recreation away from their establishment.
4. The Licensing Authority expects all sales or supply of alcohol to be made or authorised by a Personal Licence holder present on the premises at the time such sale or supply is made. In particular the Licensing Authority will expect that, other than in unforeseen and unavoidable circumstances, a holder of a Personal Licence will be on the licensed premises when the premises are open for the sale of alcohol.

PREMISES SELLING ALCOHOL FOR CONSUMPTION OFF THE PREMISES

1. Shops, stores and supermarkets selling alcohol will normally be permitted to match their normal trading hours with the hours during which other sales

take place unless there are exceptional reasons relating to disorder or anti-social behaviour.

2. In general terms it is unlawful to sell or supply alcohol to children under the age of 18 years. The Licensing Authority expects licensees selling alcohol for consumption off premises to promote the licensing objective by preventing the sale of alcohol to persons under 18 years of age and supporting the control and prevention of off sales to under age persons through encouraging the use of the various methods of proof of age available e.g. passport, photo-driving licences, proof of age cards etc.

PREMISES SELLING ALCOHOL FOR CONSUMPTION ON THE PREMISES

1. Customers who are drunk should not be served further alcohol.
2. The Licensing Authority will scrutinise particularly closely any applications which appear to be for premises operated in such a manner as to encourage excessive and/or binge drinking e.g. those offering 'as much as you can drink' deals, inappropriate 'happy hours' promotions and 'vertical drinking' establishments which provide no seating.
3. The Licensing Authority will also look closely at any evidence of involvement in sale of alcohol either directly to minors or indirectly, via adult intermediaries, in cases where the vendor could reasonably have been expected to predict the outcome but failed to take appropriate actions.
4. The Licensing Authority will be particularly concerned to prevent the exposure of children to drunkenness, whether on the part of their own parents or carers or of others. This will depend in particular on the times at which children are to be admitted to licensed premises, in combination with the overall style or ethos of the establishment.
5. The Licensing Authority recognises the problems that fixed and artificially early closing times can promote and would encourage the holders of Premises Licences to stagger their closing times.

PREMISES PROVIDING REGULATED ENTERTAINMENT

1. **Music, singing and dancing**
 - (a) Where appropriate The Licensing Authority expects the applicant to prepare a written drugs policy to be implemented at the licensed premises with the objective of securing, as far as reasonably practicable, the safety of patrons and others attending the premises.

- (b) When appropriate The Licensing Authority expects the applicant to maintain a drugs register in accordance with any guidelines laid down by North Yorkshire Police.
- (c) The Licensing Authority expects the applicant to maintain a register of all staff, including door supervisors, who are working at the premises during each public performance.
- (d) The Licensing Authority expects that the applicant will to the best of his/her ability, maintain and keep good order and decent behaviour on the said premises during the time of the public entertainment and notwithstanding the generality of the foregoing the licensee shall:
 - i. provide an acceptable system of:
 - controlling entry;
 - identifying the numbers of persons present on the premises at any given moment in time;
 - ii. produce on demand by any authorised officer of The Licensing Authority, the Police or Fire Brigade, evidence of the number of persons present at any given moment of time.

2. **Night club and similar venues**

The Licensing Authority expects that applicants will in addition give the foregoing factors consideration and in regard to those premises licensed for regulated entertainment and sale of alcohol beyond 23.00 hours will:

- (a) provide and maintain on licensed premises a secure drug deposit box of a type approved by North Yorkshire Police (where such approval type is published) for the safe storage and containment of any drugs found or seized on the premises;
- (b) use licensed door supervisors (numbers to be determined by North Yorkshire Police);
- (c) provide and maintain an area, suitably separate from the main dance area provided with:
 - adequate seating;
 - suitable means of providing cool air (either by air conditioning or ventilation to the external air; and
 - so far as practicable, respite from high levels of noise.;

- (d) the licensee shall make provision for at least one person qualified in first aid to be present on the premises during the whole time the premises are made available for public entertainment;
- (e) provide CCTV to cover both inside and outside the premises in positions agreed with both The Licensing Authority and Police. All cameras will be set to continually record when the premises are open to the public and the tapes produced will be logged in an auditable manner and retained for a minimum of 30 days.

3. ADULT NATURE (I.E. STRIPTEASE, LAP DANCING ETC)

- (a) The Licensing Authority expects applicants to promote the licensing objectives by agreeing to the following conditions which shall apply in relation to any consent given for a performance of striptease, lap dancing or similar entertainment and there shall be agreed in writing with The Licensing Authority:
 - i. activities that may take place;
 - ii. designated areas where these activities may take place; and
 - iii. arrangements for restricted access to the dressing room, which shall be maintained at all times whilst the agreed activities are taking place and until such times as all performers using the dressing room have vacated it.;
- (b) The agreed activities may only take place between such hours and be in such a position where the performance cannot be seen from the street as may be agreed in writing with The Licensing Authority.
- (c) The agreed activities shall only be given by the performers and no audience participation shall be permitted.
- (d) Performers shall be aged not less than 18 years and be accompanied and monitored by a member of security staff licensed by the Security Industry Authority to protect the performer from harm.
- (e) Performers shall only perform on the stage area, to seated and segregated customers or in such other areas of the licensed premises as may be agreed in writing with The Licensing Authority.
- (f) Whilst the agreed activities are taking place, no person under the age of 18 shall be allowed on to that part of the premises or any other part of the premises that gives any view of or direct access to that part of the premises. Clear notices(s) shall be displayed at each entrance to

the premises in a prominent position that can be easily read by persons entering the premises in the following terms:

"NO PERSON UNDER 18 YEARS WILL BE ADMITTED"

- (g) The licensee shall not permit the display outside of the premises of photographs or other images that indicate or suggest that striptease or similar entertainment takes place on the premises and which may be offensive.
- (h) The Licensing Authority may not grant licences where Operating Schedule involve entertainment of an adult nature near to schools, youth clubs or other premises where significant numbers of children are likely to congregate.

4. SPORTING ENTERTAINMENT

- (a) The layout of the premises, including all seating and standing areas for spectators, shall be to the satisfaction of The Licensing Authority and shall be such as to minimise any risk of injury to persons present on the premises.
- (b) Where The Licensing Authority specifies the number of participants for a particular sports entertainment, that limit shall not be exceeded.
- (c) As regards any structure to be used in connection with the sports entertainment, the licensee or nominated person shall ensure that it is:
 - i. installed in a position approved in writing by The Licensing Authority;
 - ii. constructed to the satisfaction of The Licensing Authority;
 - iii. constructed of non-inflammable materials;
 - iv. sufficiently stable; and
 - v. positioned so that no member of the public occupies any seat within 2.5 metres of it.
- (d) If barriers are required by The Licensing Authority, they shall be erected in such positions and be of such construction as specified in writing by The Licensing Authority.
- (e) Dressing room accommodation and washing facilities for participants shall be provided to the satisfaction of The Licensing Authority.

- (f) No glasses, crockery or cutlery shall be in the auditorium whilst any sports entertainment is taking place.
- (g) As regards any water sports entertainment, members of staff adequately trained in rescue and life safety procedures shall be stationed and remain within the vicinity of the water whilst the premises are open to the public.

5. HYPNOTISM

1. Consents

No exhibition, demonstration or performance of hypnotism (as defined in Section 6 of the Hypnotism Act 1952) shall be given by any person at any venue except with the express written consent of the licensing authority and in accordance with any conditions attached to such a consent.

Any exhibition shall be so conducted as not to be likely to cause harm to those persons subjected to the influence of hypnosis, to say or do anything indecent, offensive or harmful to the public.

2. Applications

Any application for consent shall be in writing and signed by the applicant and shall be made not less than 28 days in advance of the exhibition, demonstration or performance concerned. The Licensing Authority is also to be informed of the following:

- a. The name (both real and stage, if different) and address of the person who will give the performance (hereafter referred to as the 'hypnotist'), together with details of their last three performances (when and where).
- b. A statement as to whether, and if so giving full details thereof, the hypnotist has been previously refused or had withdrawn a consent by any Licensing Authority or been convicted of an offence under the Hypnotism Act 1952 or of an offence involving the breach of a condition regulating or prohibiting the giving of a performance of hypnotism on any person at any theatre or other place of public amusement or public entertainment.

3. Conditions

The following conditions shall apply to any consent given for an exhibition, demonstration or performance of hypnotism, mesmerism or any similar act or process which produces or is intended to produce in any other person any form

of induced sleep or trance in which the susceptibility of the mind of that person to suggestion or direction is increased or intended to be increased.

4. Publicity

- a. No poster, advertisement or programme for the performance, which is likely to cause public offence, shall be displayed, sold or supplied, by or on behalf of the licence holder either at the premises or elsewhere.
- b. Every poster, advertisement or programme for the performance, which is displayed, sold or supplied, shall include, clearly and legibly, the following statement:

‘Volunteers, who must be aged 18 or over, can refuse at any point to continue taking part in the performance’.

5. Insurance

- a. The performance shall be covered by a minimum of £5 million public liability insurance. The hypnotist must provide evidence of this to the Licensing Authority if requested and it must be available for inspection at the performance.

6. Physical arrangements

- a. The means of access between the auditorium and the stage for the participants shall be properly lit and free from obstruction.
- b. A continuous white or yellow line shall be provided on the floor of any raised stage at a safe distance from the edge. This line shall run parallel with the edge of the stage for its whole width. The hypnotist shall inform all subjects that they must not cross the line whilst under hypnosis, unless specifically told to do so as part of the performance.

7. Treatment of the audience and subjects

- a. Before starting the performance the hypnotist shall make a statement to the audience, in a serious manner, identifying those groups of people who should not volunteer to participate in it; explaining what volunteers might be asked to perform; informing the audience of the possible risks from embarrassment or anxiety; and emphasising that subjects may cease to participate at any time they wish. The following is a suggested statement, which might be amended as necessary to suit individual styles as long as the overall message remains the same:

“I shall be looking for volunteers aged over 18 who are willing to be hypnotised and participate in the show. Anyone who comes forward

should be prepared to take part in a range of entertaining hypnotic suggestions but can be assured that they will not be asked to do anything which is indecent, offensive or harmful. Volunteers need to be in normal physical and mental health and I must ask that no one volunteers if they have a history of mental illness, or are under the influence of alcohol or other drugs or are pregnant”.

- b. No form of coercion shall be used to persuade members of the audience to participate in the performance. In particular, hypnotists shall not use selection techniques, which seek to identify and coerce out on stage the most suggestible members of the audience without their prior knowledge of what is intended. Any use of such selection techniques (e.g. asking members of the audience to clasp their hands together and asking those who cannot free them again to come onto the stage) should only be used when the audience is fully aware of what is intended and that participation is entirely voluntary at every stage.
- c. If volunteers are to remain hypnotised during an interval in the performance, a reasonable number of minders as agreed with the Licensing Authority shall be in attendance throughout to ensure their safety.

8. Prohibited actions

- a. The performance shall be conducted as not to cause offence to any person in the audience or any hypnotised subject.
- b. The performance shall be so conducted as not likely to cause harm, anxiety or distress to any person in the audience or any hypnotised subject. In particular, the performance shall not include:
 - I. Any suggestion involving the age regression of a subject (i.e. asking the subject to revert to an earlier age in their life; this does not prohibit the hypnotist from asking subjects to act as if they were a child, etc.);
 - II. Any suggestion that the subject has lost something (e.g. a body part), which, if it really occurred, could cause considerable distress;
 - III. Any demonstration in which the subject is suspended between supports (so called ‘catalepsy’);
 - IV. The consumption of any harmful or noxious substance;
 - V. Any demonstration of the power of hypnosis to block pain (e.g. pushing a needle through the skin).

- c. The performance shall not include giving hypnotherapy or any other form of treatment.

9. Completion

- a. All hypnotised subjects shall remain in the presence of the hypnotist and in the room or place in which the performance takes place until all hypnotic suggestions have been removed.
- b. All hypnotic or post-hypnotic suggestions shall be completely removed from the minds of the subjects and the audience before the performance ends. All hypnotised subjects shall have the suggestions removed both individually and collectively and the hypnotist confirm with each of them that they feel well and relaxed (the restriction on post-hypnotic suggestions does not prevent the hypnotist from telling subjects that they will feel well and relaxed after the suggestions are removed).
- c. The hypnotist shall remain available for at least 30 minutes after the show to help in dealing with any problems, which might arise. (Such help might take the form of reassurance in the event of headaches or giddiness but this condition does not imply that the hypnotist is an inappropriate person to treat anyone who is otherwise unwell).

6. AUTHORISED ACCESS TO LICENSED PREMISES

Where a constable or an authorised officer of the licensing authority or the Fire Authority has reason to believe that a performance is being, or is about to be given he may enter the venue with a view to seeing whether the conditions on which approval for the performance was granted are being complied with.

7. PREMISES PROVIDING LATE NIGHT REFRESHMENT

- (a) Custom for late night refreshment will not be sought by means of personal solicitation outside or in the vicinity of the premise.
- (b) Litter is a source of public nuisance often associated with 'take-away' food establishments caused by careless attitudes and anti-social behaviour when patrons casually discard packaging and partly consumed food products. When food or drink for consumption 'off' the premises is sold between the hours of 11.00 pm and 5.00 am The Licensing Authority will expect the premises operator to provide adequate additional waste receptacles if required in the immediate vicinity of the premises for use by patrons.
- (c) The applicant should agree the construction, siting and positioning of the waste receptacles with The Licensing Authority.

- (d) The maintenance of and responsibility of emptying and arranging for the proper disposal of the collected waste from such additional waste receptacles will remain with the licence holder.

Should the applicant consider that they could promote the Act's Licensing Objectives by choosing other methods than those included within this and associated documents when making an application for a licence, then full details should be given as to how those alternative methods will meet and enhance the Licensing Objectives.

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